WIN-FRED METROPOLITAN PLANNING ORGANIZATION

Frederick County \clubsuit City of Winchester \clubsuit Town of Stephens City \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit

400 Kendrick Lane, Suite E, Front Royal, Virginia 22630 Phone: 540-636-8800 www.winfredmpo.org

WinFred Metropolitan Planning Organization Chairman Charles DeHaven, Jr. Policy Board Meeting Minutes - 1/15/20

Frederick County Administrative Offices First Floor Conference Room

		W	ent Street, Winchester, Virg VinFred MPO Policy Board per Jurisdiction Representat		
	Frederick County		VDOT		Staff
\checkmark	Charles DeHaven, Jr.	\checkmark	Randy Kiser	\checkmark	Brandon Davis
~	Judith McCann- Slaughter		Non-Voting Members		John Madera
	Kris Tierney		Richard Duran, FHWA	\checkmark	Karen Taylor
	Winchester		Tony Cho, FTA		Others
	John Hill		Ciara Williams, DRPT	~	John Bishop, Frederick Co
\checkmark	Eden Freeman		Rusty Harrington, FAA	✓	Walter Good, Grafton
\checkmark	Bill Wiley		Alternates	✓	Bob Haas, SAAA
			John Willingham (Winchester)	~	Katie Russel, NWCS
	Stephens City		Perry Eisenach (Winchester)		
	Mike Majher	~	Tim Youmans (Winchester)		
		✓	Mike Ruddy (Frederick)		
		\checkmark	Terry Short (VDOT)		
			Matt Dana (VDOT)		
		\checkmark	Ed Carter (VDOT)		
			Brad Reed (VDOT)		



Policy Board Meeting Minutes Frederick County Administrative Offices - First Floor Conference Room 107 N. Kent Street, Winchester, VA January 15, 2020 - 10:00 a.m.

1. ADMINISTRATIVE ITEMS

- A. Adoption of Agenda Motion to adopt made by Ms. McCann-Slaughter; seconded by Ms. Freeman. Motion carried.
- **B.** Welcome and Introductions Chairman DeHaven welcomed everyone to the meeting.
- C. Review and approval of the Draft Minutes of the September 18, 2019 Policy Board Meeting Motion made by Ms. McCann-Slaughter approving the minutes; seconded by Mr. Kiser. Motion carried.
- **D.** Financial Report Provided for information only.
- **E.** Draft January 7, 2020 Technical Advisory Committee Meeting Minutes Provided for information only.
- F. Review and endorsement of a request for FTA Section 5310 Grant assistance from Shenandoah Area on Ageing (SAAA), Grafton and Northwestern Community Services Board
 – Motion made by Ms. McCann-Slaughter approving MPO endorsement of the grant requests; seconded by Ms. Freeman. Motion carried.
- Public Comment Period Arthur Christjohn spoke in regard to issues with people parking in front of City bus stops, he would like to have this corrected. Sidewalk in front of CiCi's Pizza is not ADA compliant and the bus stop is not handicap accessible. Ms. Freeman stated that the bus shelter in front of Martin's will be rebuilt. Mr. Christjohn stated he would like to see speed cameras on Fairmont Avenue.

3. MPO Safety Performance Trends and 2020 State Safety Targets – Brandon Davis, NSVRC

Mr. Davis gave an overview of the safety performance trends and state safety targets. The question was asked, what happens if we do not meet the five year projections, Mr. Davis replied that there are no repercussions. Following the brief discussion, a motion was made by Ms. McCann-Slaughter that the WinFred MPO support statewide 2020 safety performance targets as recommended by TAC; seconded by Mr. Wiley. Motion carried.

4. Long Range Transportation Plan Review and Prioritization Update – Brandon Davis, NSVRC

Mr. Davis updated the Board on this project. He stated that prioritization has been completed. Mr. Short added that Mr. Madera's work on this project was intensive and extensive in developing the prioritization. No action required from the Board.

5. System Planning Update – Terry Short, VDOT and Karen Taylor, NSVRC

North Winchester Area Study: Kimley-Horn is underway on the project. Data from the study will inform a SmartScale application.

STARS Route 7: Scope revisions are complete, and the consultant is underway.

STARS Pleasant Valley Avenue: The online public survey is ready to go live next week.

Millwood Avenue and Mall Boulevard Study: Prime AE has been selected for this project. A kickoff meeting will be held in the next few days.

City Bikeshare study: Racey is the consultant for this study. A kickoff meeting will be held on February 4, 2020. This is a four month study.

6. Upcoming Meeting Schedule

- A. Project Steering Committee: TBD
- **B.** Technical Advisory Committee: February 4, 2020
- C. Policy Board: February 19, 2020
- **D.** City Bikeshare Kick-off meeting: February 4, 2020

7. VDOT/DRPT/Staff Updates

SmartScale portal opens on March 1st and up to five projects can be submitted. August is the opening date for applications.

Ms. Taylor stated that a survey to receive input for FY21 UPWP projects will be sent out next week.

8. Meeting adjourned at 11:15 a.m.

A majority of the MPO voting members shall constitute a quorum (5 voting members)

Glossary of Acronyms on Next Page

Glossary of Acronyms

CAC- Citizen Advisory Committee- Serves as an advisory committee to the MPO Policy Board to solicit public input and provide citizen perspective on MPO projects. Conduct public hearings and public input sessions on selected projects at the direction of the Policy Board.

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LRTP- Long Range Transportation Plan- Developed and approved by the MPO, the LRTP is a regional plan that includes all transportation projects and programs that the MPO realistically anticipates can be implemented over the next 25 years. LRTP's may include a VISION PLAN, which is a list of all projects (a "wish list") but must also include a CLRP. In order to receive federal funding, transportation projects must be included in the LRTP and the TIP.

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Policy Board Meeting Agenda Frederick County Administrative Offices - First Floor Conference Room 107 N. Kent Street, Winchester, VA March 18, 2020 - 10:00 a.m.

1. ADMINISTRATIVE ITEMS (10 minutes)

- A. Adoption of Agenda
- B. Welcome and Introductions
- C. Review and approval of the Draft Minutes of the January 15, 2020 Policy Board Meeting (Attached)
- D. Financial Report (Attached)
- E. Draft March 3, 2020 Technical Advisory Committee Meeting Minutes (Attached)

2. Public Comment Period

3. Draft FY2021 Unified Planning Work Program (UPWP) – Karen Taylor/John Madera, NSVRC

The MPO Technical Advisory Committee (TAC) reviewed and made edits to the document at the March 3 meeting. Staff has made the requested updates; a copy is included in the agenda packet for review. TAC forwarded to the Policy Board a recommendation approving the 20 day public comment period, pending comments received, final approval.

Action: Recommend approval to forward to the 20 day public comment period, pending comments received, final approval.

4. Draft FY21-24 Transit Transportation Improvement Program (TIP) – Karen Taylor, NSVRC

Action: Recommend approval to forward to the 20 day public comment period, pending comments received, final approval.

5. System Planning Update – John Madera, NSVRC and Terry Short, VDOT

- North Winchester Area Study Phase II
- Millwood Avenue/Mall Blvd.
- Route 50/522 Realignment Study
- STARS: Pleasant Valley Avenue and Route 7
- 6. SmartScale Update John Madera, NSVRC and Terry Short, VDOT

7. Upcoming Meeting Schedule (All meetings are held at the Frederick County administrative offices at 10 a.m. unless otherwise noted)

- A. Project Steering Committee: March 18, 2020 (Following 10 a.m. Policy Board meeting)
- B. Technical Advisory Committee: April 7, 2020
- C. Policy Board: April 15, 2020
- D. City BikeShare Stakeholders Meeting: March 2020 10 a.m. 3:30 p.m. (Rouss City Hall)

- 8. VDOT/DRPT/Staff Updates (5 minutes)
- 9. Other Business
- 10. Adjournment

A majority of the MPO voting members shall constitute a quorum (5 voting members)

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Back to Agenda

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Agenda Item 1D: Financial Report

Back to Agenda

WIN-FRED MPO FYE 2020 UPWP Revenues & Fiscal Year to Date Expenses Summary by Task <u>July 1, 2019 through February 15, 2020 (FY 2020)</u>

WHY Table FMAX (1997)					Highway Funding					Transit Funding			1	
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Agenda Item 1E: March 3, 2020 TAC Meeting Minutes Back

to Agenda

Win-Fred Metropolitan Planning Organization (MPO)

Frederick County I City of Winchester I Town of Stephens City

400 Kendrick Lane, Suite E, Front Royal, Virginia 22630 Phone: 540-636-8800 www.winfredmpo.org

Technical Advisory Committee Minutes: March 3, 2020 @ 10 a.m.

Frederick County Administrative Offices 107 N. Kent Street, Winchester, VA First Floor Conference Room

	М	emb	er Jurisdiction Represent	ative	28
	Frederick County		DRPT		Staff
	Patrick Barker		Ciara Williams	✓	Brandon Davis
✓	John Bishop		Todd Horsley	✓	John Madera
✓	Mike Ruddy		Winchester Airport	✓	Karen Taylor
	Jay Tibbs	\checkmark	Nick Sabo	✓	Amanda Kerns
	Stephens City		Winchester Transit		Others
	Mike Majher	>	Renee Wells	\checkmark	Matt Smith, VDOT
	VDOT		Winchester		
\checkmark	Terry Short – Call In	>	Perry Eisenach		
		✓	Justin Hall		
	Non-Voting	✓	Tim Youmans		
	Richard Duran,		Shawn Hershberger		
	FHWA				
	Tony Cho, FTA				
	Rusty Harrington, VA				
	Dept. of Aviation				

Winchester Frederick County (WinFred) MPO TECHNICAL ADVISORY COMMITTEE (TAC) Meeting Minutes March 3, 2020 - 10:00 a.m. Frederick County Administrative Offices – First Floor Conference Room 107 N. Kent Street, Winchester, VA

1. Administrative Items:

- a) Adoption of Agenda Motion to adopt agenda made by Mr. Bishop; seconded by Ms. Wells. Motion carried.
- b) Welcome and Introductions Chairman Youmans welcomed everyone to the meeting.
- c) Review and approval of the January 7, 2020 Technical Advisory Committee Meeting Minutes Motion made by Mr. Ruddy approving the minutes; seconded by Ms. Wells. Motion carried.
- 2. Public Comment Period None reported.

3. Draft FY21 Unified Planning Work Program (UPWP)- Karen Taylor/John Madera

Ms. Taylor and Mr. Madera reviewed the document with the Committee. Following the review, the committee members discussed and agreed upon updates and edits to be made to the document primarily under System Planning. Following discussion, a motion was made by Mr. Ruddy recommending approval to the Policy Board to forward to the 20 day public comment period, pending comments received, final approval of the document; motion seconded by Ms. Wells. Motion carried.

4. System Planning Update – John Madera; Terry Short, VDOT

• North Winchester Area Study Phase II. Began February 2019. Last PSC meeting on 10/16/19: increasing capacity of NB 11 to NB 81 movement is key, but it won't be cheap. The Kimley-Horn team continues to refine alternatives. K-H contract addendum for IMR to be completed before SS deadline. \$30,000?

• Millwood Avenue/Mall Blvd. Project kickoff on January 24. Consultant: Prime Architects & Engineers. Includes direct outreach to university, affected commercial landowners, public information meeting. To be completed by mid-October.

• Route 50/522 Realignment Study. Project kickoff on February 10. Consultant: VHB. Two phases. This is the first phase and will yield an alignment suitable for the County's Comp Plan. It will focus on qualitative analysis and will not include traffic operations analysis or roadway design. Phase 2: Second phase will provide right-of-way requirements, cost estimates, evaluation of independent utility, and may include reports which could form the basis of a future Smart Scale application. Public input via MetroQuest survey. Airport represented on project steering committee. City will be invited to future steering committee meetings. Review alternatives in a week or two. Phase 1 to be completed before the end of the FY in June. Phase 2 to be included in FY '21 UPWP.

• STARS: Pleasant Valley Road. PSC met on February 6 to review draft alternatives. (Includes Millwood, Jubal Early intersections.) 500+ respondents to MetroQuest. Expect revisions with estimates late next week. 2nd survey to vet concepts; council, public meeting in April.

• STARS: Route 7. The firm Michael Baker has been assigned the study. work underway -3/18 steering committee to review conditions, alternatives.

- 5. SmartScale Round 4 The Committee discussed potential applications.
- 6. Upcoming Meeting Schedule (MPO Meetings are held at the Frederick County Administrative Offices but may be subject to change):
 - Project Steering Meeting: March 18th immediately following the Policy Board Meeting
 - Policy Board: March 18, 2020
 - Technical Advisory Committee: April 7, 2020
- 7. VDOT/DRPT/Staff Updates Covered under agenda items 4 and 5.
- **8.** Other Business None reported.

Adjourned at 10:45 a.m.

A meeting quorum shall be established by two (2) members of the CITY, two (2) members of the COUNTY and one (1) member of the STATE

Definition of Acronyms on next page

Glossary of Acronyms

CAC- Citizen Advisory Committee- Serves as an advisory committee to the MPO Policy Board to solicit public input and provide citizen perspective on MPO projects. Conducts public hearings and public input sessions on selected projects at the direction of the Policy Board.

CLRP – Constrained Long-Range Plan – A fiscally-constrained list of projects drawn from the Vision Plan element of the LRTP. All CLRP projects must have an estimated cost and a revenue source identified.

CMAQ- Congestion Mitigation and Air Quality Improvement (CMAQ) Program was implemented to support surface transportation projects and other related efforts that contribute air quality improvements and provide congestion relief.

FHWA - Federal Highway Administration - Within the US Department of Transportation, FHWA is responsible for highway issues, including federal laws and regulations related to metropolitan transportation planning.

FTA - Federal Transit Administration- within the US Department of Transportation, FTA is responsible for public transit issues, including federal laws and regulations related to metropolitan transportation planning.

FTA Section 5303 Funds - This program supports transit planning expenses to support cooperative, continuous, and comprehensive planning for making transportation investment decisions in metropolitan planning areas.

FTA Section 5310 - Transportation for Elderly Persons and Persons with Disabilities - The goal of the Section 5310 Program is to help in meeting the special transportation needs of elderly persons and persons with disabilities. The program is designed to supplement other FTA or assistance programs by funding transportation projects for elderly person and persons with disabilities in all areas – urbanized, small urban, and rural.

HSIP - Highway Safety Improvement Program - The overall purpose of this program is to achieve a significant reduction in traffic fatalities and serious injuries on all public roads through the implementation of infrastructure-related highway safety improvements.

LRTP- Long Range Transportation Plan- Developed and approved by the MPO, the LRTP is a regional plan that includes all transportation projects and programs that the MPO realistically anticipates can be implemented over the next 25 years. LRTP's may include a VISION PLAN, which is a list of all projects (a "wish list") but must also include a CLRP. In order to receive federal funding, transportation projects must be included in the LRTP and the TIP.

The FAST Act - On December 4, 2015, President Obama signed the Fixing America's Surface Transportation (FAST) Act (Pub. L. No. 114-94) into law—the first federal law in over a decade to provide long-term funding certainty for surface transportation infrastructure planning and investment. The FAST Act authorizes \$305 billion over fiscal years 2016 through 2020 for highway, highway and motor vehicle safety, public transportation, motor carrier safety, hazardous materials safety, rail, and research, technology, and statistics programs. The FAST Act maintains our focus on safety, keeps intact the established structure of the various highway-related programs we manage, continues efforts to streamline project delivery and, for the first time, provides a dedicated source of federal dollars for freight projects. With the enactment of the FAST Act, states and local governments are now moving forward with critical transportation projects with the confidence that they will have a federal partner over the long term.

NHPP- National Highway Performance Program - The NHPP provides support for the condition and performance of the National Highway System (NHS), for the construction of new facilities on the NHS, and to ensure that investments of Federal-aid funds in highway construction are directed to support progress toward the achievement of performance targets established in a State's asset management plan for the NHS.

STP Funds - Surface Transportation Program funds are Federal Funds disbursed through State DOT's for Surface Transportation projects.

TAC- Technical Advisory Committee- Serves in an advisory capacity to the Policy Board of the MPO. The TAC works with MPO staff to formulate the UPWP, the LRTP, and provides technical review and assistance on numerous MPO projects undertaken as called out in the UPWP.

TIP - Transportation Improvement Program - Approved by the MPO Policy Board, it is a list of projects and programs that will be implemented over the next six years. In order to receive federal funding, transportation projects must be included in the Constrained Long-Range Plan and the TIP. Amendments are major changes to a project included in the CLRP, TIP or STIP that are not Administrative Modifications.

UPWP – Unified Planning Work Program- MPOs must adopt and implement an annual work program and budget known as the Unified Planning Work Program (UPWP). The UPWP identifies all activities to be undertaken by the MPO during the fiscal year which begins July 1st and ends the following June 30th.

VDOT - Virginia Department of Transportation - Agency responsible for statewide transportation facility planning, construction, and maintenance. VDOT is separate from the Virginia Department of Rail and Public Transportation (VDRPT).

DRAFT

UNIFIED PLANNING WORK PROGRAM (UPWP)

FOR THE

WINCHESTER – FREDERICK COUNTY (WinFred) METROPOLITAN PLANNING ORGANIZATION (MPO)



FY 2021 (July 1, 2020 - June 30, 2021)

Adopted for Public Comment: Final Adoption:

Winchester-Frederick County, Virginia Metropolitan Planning Organization C/o Northern Shenandoah Valley Regional Commission

400 Kendrick Lane, Suite E Front Royal, VA 22630 540-636-8800 <u>www.winfredmpo.org</u>

Preparation Statement

Prepared on behalf of the WinFred Metropolitan Planning Organization by the Northern Shenandoah Valley Regional Commission staff through a cooperative process involving the City of Winchester, County of Frederick, Town of Stephens City, Virginia Department of Transportation, Virginia Department of Rail and Public Transportation, Federal Highway Administration, and the Federal Transit Administration.

The preparation of this program was financially aided through grants from the Federal Highway Administration, Federal Transit Administration, Virginia Department of Transportation and the Virginia Department of Rail and Public Transportation.

MPO Policy Board

Officers:

Chair— Charles DeHaven, Jr., Frederick County Vice Chair—Bill Wiley, City of Winchester Secretary/Treasurer—Brandon Davis, Executive Director NSVRC (non-voting)

Voting Members:

Charles DeHaven, Jr., Frederick County Judith McCann-Slaughter, Frederick County Kris Tierney, Frederick County Michael Majher, Town of Stephens City TBD, City of Winchester John Hill, City of Winchester Bill Wiley, City of Winchester Randy Kiser, Virginia Department of Transportation

Alternate Voting Members:

Tim Youmans, Perry Eisenach and John Willingham- City of Winchester Mike Ruddy, Frederick County Terry Short, Matt Dana, Brad Reed, Ed Carter, Matt Smith- Virginia Department of Transportation

Non-Voting Members:

Richard Duran, Federal Highway Administration Tony Cho, Federal Transit Administration Ciara Williams, Virginia Dept. of Rail & Public Transportation Rusty Harrington, Dept. of Aviation

MPO Technical Advisory Committee (TAC)

Chair-Tim Youmans, City of Winchester Vice Chair-John Bishop, Frederick County Members: Patrick Barker, Frederick County John Bishop, Frederick County Mike Ruddy, Frederick County Jav Tibbs, Frederick County Mike Majher, Town of Stephens City Shawn Hershberger, City of Winchester Tim Youmans, City of Winchester Perry Eisenach, City of Winchester Justin Hall, City of Winchester Terry Short, Virginia Department of Transportation Ciara Williams, Virginia Dept. of Rail & Public Transportation Nick Sabo, Winchester Airport Renee Wells, Winchester Transit

MPO Citizens Advisory Committee (CAC)

Chair—R. William Bayliss, III Vice Chair—Walt Cunningham **Members:** Joshua Hummer, Thomas Reed & Walt Cunningham, Frederick County Mike Majher, Town of Stephens City R. William Bayliss, III, Dr. John Crandell, Vacant, City of Winchester Administrative & Staff Support Provided by Northern Shenandoah Valley Regional Commission

Resolution

By The WinFred Metropolitan Planning Organization Approving the FY 2021 Unified Planning Work Program (UPWP)

WHEREAS, the FY 2021 Unified Planning Work Program will serve as the basis for all U.S. Department of Transportation (DOT) funding participation and will be included in all requests for DOT planning funds, and

WHEREAS, this UPWP details all transportation and transportation-related planning activities anticipated within the area during the coming fiscal year, and

WHEREAS, this UPWP has been reviewed and recommended for approval by the Technical Advisory Committee;

NOW THEREFORE BE IT RESOLVED, that the WinFred Metropolitan Planning Organization does hereby approve and adopt the FY 2021 Unified Planning Work Program on April ____, 2020.

Signed:

Signed:

Charles DeHaven, Jr. Chairman

Brandon Davis Secretary-Treasurer

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INTRODUCTION

The Unified Planning Work Program (UPWP) for transportation planning identifies all activities to be undertaken in the Winchester-Frederick County Metropolitan Planning Organization (WinFred MPO) study area for Fiscal Year 2021 (July 1, 2020 - June 30, 2021). The UPWP provides a mechanism for the coordination of transportation planning activities in the region and is required as a basis for and condition of all federal funding assistance for transportation planning by the joint metropolitan planning regulations of the Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA).

The work tasks within this UPWP are reflective of issues and concerns originating from transportation agencies at the federal, state and local levels. The descriptions of the tasks to be accomplished and the budgets for these tasks are based on a best estimate of what can be accomplished within the confines of available federal, state and local resources.

Statewide and metropolitan transportation planning processes are governed by Federal law (23 USC 134 and 135). Federal planning regulations are codified in 23 CFR 450.

Since the 1962 Federal-aid Highway Act, federal legislation authorizing expenditure of funds for surface transportation has required metropolitan area transportation plans and programs to be developed through a continuing, cooperative, and comprehensive (3-C) planning process. Over successive authorization cycles culminating with the passage of the Fixing America's Surface Transportation (FAST) Act in December 2015, Congress has added and revised the substantive content expected from the 3-C planning processes.

Transportation planning provides the information, tools, and public input needed for improving transportation system performance. Transportation planning should reflect the community's vision for its future. It should also include a comprehensive consideration of possible strategies; an evaluation process that encompasses diverse viewpoints; the collaborative participation of relevant transportation-related agencies and organizations; and an open, timely, and meaningful involvement of the public. Transportation planning requires a comprehensive, holistic look at the needs and the future of the region and its inhabitants.

Both the FHWA and FTA encourage MPOs to give priority to the following planning emphasis areas in their UPWPs in Fiscal Year 2021:

Performance-Based Planning and Programming. Performance-based planning and programming includes using transportation performance measures, setting targets, reporting performance, and programming transportation investments directed toward the achievement of transportation system performance outcomes. In FY '20 the MPO adopted targets for safety; and will continue a process of prioritizing projects based on expected contribution toward meeting performance targets.

Regional Models of Cooperation – Ensure a Regional Approach to Transportation Planning by Promoting Cooperation and Coordination across Transit Agency, MPO and State Boundaries. A coordinated approach supports common goals and capitalizes on opportunities related to project delivery, congestion management, safety, freight, livability, and commerce across boundaries. The WinFred MPO shares boundaries with the Hagerstown/Eastern Panhandle MPO (WV & MD), two counties (Clarke, VA and Berkeley, WV) and one state (West Virginia). Interstate 81, the region's main highway, enters the MPO planning area from the north at the West Virginia line. Routes 7, 17/50, and 522 enter the planning area from adjacent Clarke County, VA. In addition, the MPO lies within the five-county planning district of the Northern Shenandoah Valley Regional Commission (NSVRC). During FY '21 the MPO will cooperate and coordinate with neighboring jurisdictions along the I-81 corridor in providing input into the implementation of a corridor-wide improvement plan as required by 2018 state legislation.

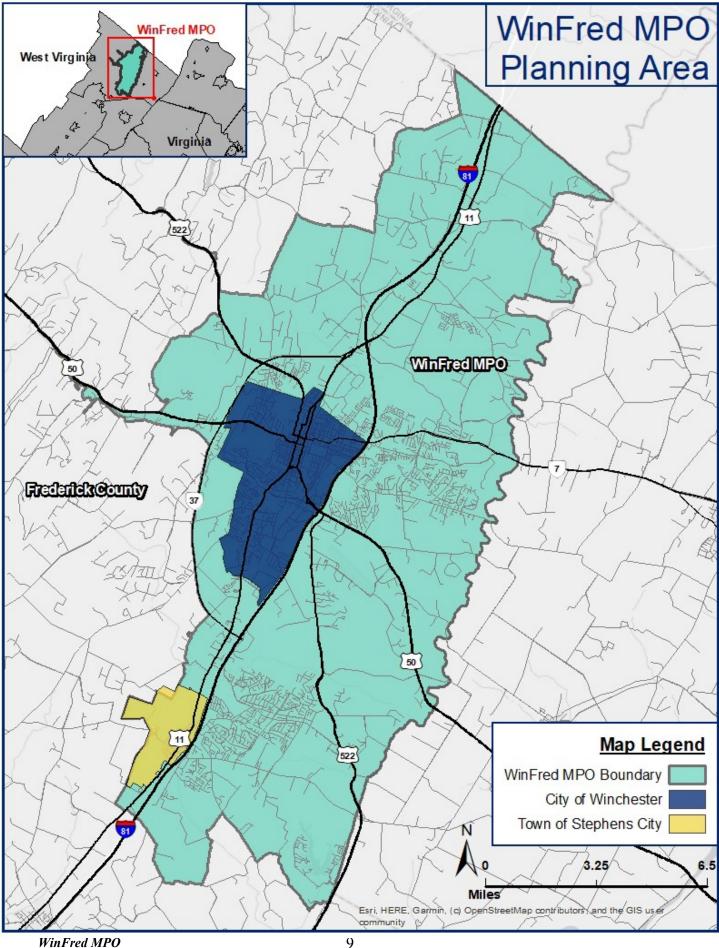
Ladders of Opportunity – Access to Essential Services including employment, health care, schools/education, and recreation. Recent UPWP tasks addressing access needs include bus stop, system performance and marketing studies for Winchester Transit; and the 2014 Bicycle and Pedestrian Master Plan update. The MPO participates in the updating of the Section 5310 Coordinated Human Services Mobility Plan (managed by DRPT and the Shenandoah Area Agency on Aging). In FY '16 the MPO studied the feasibility of extending transit service from Winchester to Lord Fairfax Community College. In FY '18 work was completed on a study of design alternatives for a four-mile north-south bikeway in the City of Winchester, moving toward implementation the highest priority project in the Bicycle and Pedestrian Master Plan.

Metropolitan Planning Area

Transportation planning processes are required to be organized and directed for all urbanized areas (UZAs) having a population of 50,000 or greater, as delineated by the U.S. Census Bureau, by metropolitan planning organizations (MPOs). MPOs are established for a metropolitan planning area (MPA) that must contain, at a minimum, the Census Bureau delineated urbanized area and the area expected to become urbanized in the next 20 years. MPO planning boundaries, membership, and voting structure are established and designated by agreement between local officials and the Governor (23 CFR 450.310).

The WinFred MPO planning area consists of the City of Winchester, the Town of Stephens City, the Urbanized Area of Frederick County, and the area of Frederick County projected to be urbanized by the year 2020 (see map on following page).

As reported by FHWA for 2010, the WinFred MPO Urbanized Area population was 78,440 and it encompasses a land area of approximately 103 sq. miles.



WinFred MPO FY 2021 UPWP

Responsibilities for Transportation Planning

The WinFred Metropolitan Planning Organization is the organization responsible for conducting the continuing, comprehensive, and coordinated (3-C) planning process for the Winchester-Frederick County Urbanized Area in accordance with requirements of Section 134 (Title 23 U.S.C.) of the Federal Highway Act of 1962, and Section 5303 of the Federal Transit Act. The WinFred MPO is the official Metropolitan Planning Organization for the urbanized area, designated by the Governor of Virginia, under Section 134 of the Federal Aid Highway Act, and the joint metropolitan planning regulations of FHWA and FTA.

The policy making body of the WinFred MPO is the Policy Board that consists of 8 voting members. These include 3 representatives from the City of Winchester, 3 representatives from Frederick County, 1 representative from the Town of Stephens City, and 1 representative from VDOT. Other agencies with non-voting membership on the WinFred MPO Policy Board include the Virginia Department of Rail and Public Transportation, Virginia Department of Aviation, Federal Highway Administration and Federal Transit Administration.

The Northern Shenandoah Valley Regional Commission (NSVRC) provides staff support to the WinFred MPO. NSVRC staff members, in cooperation with the MPO member agencies, collect, analyze and evaluate demographic, land use, and transportation data to gain a better understanding of the transportation system requirements of the area. Special studies, research, and other work tasks requested by the MPO are the responsibility of the NSVRC to plan and coordinate. Consultant assistance may be sought when required to complete work tasks. NSVRC also prepares materials for use at the Policy Board, Technical Advisory and Citizens Advisory Committee meetings as well as any sub-committee meetings that are scheduled.

NSVRC staff will participate in all WinFred MPO meetings and provide required staff support and administration of the transportation planning program. In addition, staff members will represent the MPO at any meetings with federal, state, and local organizations as necessary.

Total Proposed Funding by Federal Source for FY 2021

Metropolitan Planning Funds (PL funds) are provided from the Federal Highway Trust Fund and distributed by State Departments of Transportation (DOTs) to MPOs to conduct the planning activities required by Title 23 of the U.S. Code 134. PL funds are distributed to States based on a ratio of urbanized-area population in individual States to the total nationwide urbanized-area population. State DOTs then distribute this funding to the MPOs in their State based on a formula agreed to by the MPOs and approved by their FHWA Division Office.

The primary funding source for transportation planning activities included in this work program are the FHWA Section 112 (PL) and FTA Section 5303. The proposed funding amounts (including state and local matching funds) for completion of tasks described in this UPWP are shown in Figure 2.

WORK TASK 1: Program Management & Administration

<u>Objective and Description</u>: This task includes ongoing activities that ensure proper management and operation of a continuing, comprehensive, and coordinated (3-C) planning process as described in the Memorandum of Understanding. Products originated from MPO (NSVRC) staff.

Products:

The primary products of this task are as follows and include those tasks necessary to the timely and accountable administration of the MPO Planning Process:

- Implementation of the FY21 UPWP throughout the fiscal year and provision of all required administrative functions including accounting, financial reporting, personnel administration, office management, website management, contract administration, map production, and necessary highway and transit purchases (e.g., office equipment, software, etc.);
- Maintenance of Title VI, ADA and environmental justice compliance, and in all work plans and activities for both highway and transit modes including consultation with appropriate groups, committees and community representatives;
- Support of the activities of the WinFred MPO through the preparation of reports, presentations, agendas, minutes and mailings for all Policy Board, TAC, CAC and other meetings, as well as attendance at those meetings;
- Continue a proactive public participation process that provides complete information, timely public notice, full public access to key decisions, and supports early and continuing involvement of the public in developing plans, TIPs and other documents;
- Maintenance of the WinFred MPO website;
- Travel and Training/Education for staff members as it relates to MPO/Transportation Planning such as various workshops, short courses, conferences and seminars that will enhance their knowledge and working skills.

Budget: \$70,000

WORK TASK 2: Transportation Improvement Program (TIP)

<u>Objective and Description:</u> As required by federal planning regulations, the Transportation Improvement Program (TIP) for the WinFred MPO is a four-year program of highway, transit, bicycle, pedestrian, safety, and transportation enhancement projects receiving federal funds. State and locally funded projects are also included in the TIP for coordination purposes.

The TIP is updated every four years and must be approved by the MPO Policy Board and the Governor of Virginia. The TIP is required as a condition for all federal funding assistance for transportation improvements within the WinFred MPO study area.

The general public and all other interested parties will be given an opportunity to review and comment on the proposed TIP as described under the WinFred MPOs adopted Public Participation Plan. To facilitate public review, MPO staff will provide visualization of TIP projects, post the TIP on the MPO website, and make the TIP accessible at public libraries, government offices, and upon request.

This task provides for the maintenance of a regional Transportation Improvement Program and will require active support of the WinFred MPO Policy Board, Committees and coordination with member agencies. Products originated from MPO (NSVRC) Staff.

Products:

- Processing of requested amendments and administrative modifications to the adopted TIP;
- Mapping of TIP projects and Annual Listing of Projects for the next fiscal year;
- Update to the current TIP which must be done every four years.

Budget: \$1,500

WORK TASK 3: Federal or State Requested Planning Work Program Items

<u>Objective and Description</u>: The MPO staff will work with federal and state agencies in support of projects and programs designed to coordinate transportation planning activities within the region. Products originated from MPO (NSVRC) Staff.

Products:

- Preparation of studies and reports as necessary for the completion of this task and as directed by the appropriate federal and/or state agencies;
- Representation of the WinFred MPO on the Virginia Association of Metropolitan Planning Organizations (VAMPO) by participating in all meetings, events and training programs of the association and provide information as appropriate to the MPO agencies and partners.
- Attendance and participation in the VTRANS update.
- Attendance at meetings as requested by VDOT and DRPT.

<u>Budget</u>: \$5,000

WORK TASK 4: Transit Planning

Winchester Transit System Planning

<u>Objective and Description</u>: The Winchester Transit System (WinTran) conducts transit planning and administration efforts necessary to comply with FTA requirements in order to receive Section 5307 capital and operating grants. WinTran will coordinate with the MPO on transit planning activities. Products originated from requests by the WinTran program.

Products: Update of the Transit Element of the Metropolitan Transportation Plan.

Budget: \$ 8,996

WORK TASK 5: Local Technical Assistance

<u>Objective and Description</u>: This is an annual UPWP task. This task is designed to provide flexible planning support and services to the WinFred MPO localities. Products will originate from a requesting locality.

Products:

Activities may include, but are not limited to:

- Development and submission of transportation-related grants to include SMART SCALE for WinFred MPO localities for both highway and transit projects; and
- Management of the on-call consultant list for the MPO and its member localities with contract administration and project management services.

Budget: \$ 100,000

WORK TASK 6: Bicycle and Pedestrian Planning

<u>Objective and Description:</u> This is an annual UPWP task designed to provide flexible planning support and services to the WinFred MPO localities for bicycle and pedestrian planning.

Products:

• Update of the Bicycle and Pedestrian Element of the Metropolitan Transportation Plan.

Budget: \$30,000

WORK TASK 7: System Planning

<u>Objective & Description</u>: Projects included in this work task bridge the gap between project readiness required for construction/ implementation and the conceptualized phase of a project prioritized in the CLRP. Activities will include site specific evaluation and validation of appropriate alternatives and will further refine understanding of the necessary project scope to accomplish a goal in the LRTP.

7.1 North Winchester Area Plan – Phase II Contract Extension

<u>Objective and Description</u>: Phases I and II of this study identified causes of, and proposed small-scale solutions for, safety and congestion issues along US Route 11 – Martinsburg Pike in the vicinity of the I-81 Exit 317 interchange. The report concluded that the main cause of congestion along this corridor is insufficient capacity on the northbound Route 11 to northbound I-81 movement. This short-term contract extension will permit the preparation of documentation needed to advance a solution for funding.

Product: An abbreviated Interchange Modification Report.

Schedule: This project will be completed in FY 2021.

<u>Budget</u>: \$ 55,000

7.2 Mall Boulevard and Millwood Avenue Access Management Study – Carryover from FY '20

<u>Objective and Description</u>: On eastbound Millwood Avenue (US Routes 17/50/522), the spacing between the Mall Boulevard signalized intersection and the I-81 southbound ramps fails to meet the safety standard. This study will refine design concepts for managing access to/from Millwood Avenue at the intersection, addressing pedestrian access and impacts to the proximate E. Jubal Early Drive/Apple Blossom Drive intersection and integration with the design of the proposed replacement of the Millwood Avenue/I-81 Exit 313 overpass.

<u>Product</u>: Report defining design modifications to the existing signalized intersection and the proximate E. Jubal Early Drive – Millwood Avenue/Apple Blossom Drive intersection.

Schedule: This project will be completed in FY 2021.

Budget: \$ 95,000



Study area

7.3 Exit 313/Route 50/Route 522 South Area Study Phase 2

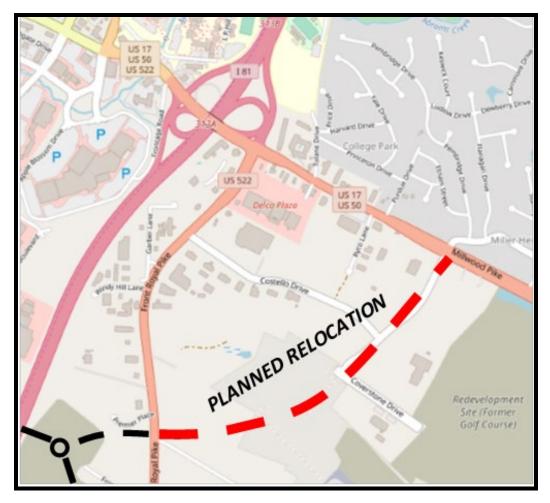
<u>Objective and Description</u>: Growth in traffic volume is expected to exceed the capacity of the signalized intersection of US Route 522 (Front Royal Pike) with US Routes 17/50 (Millwood Pike) and the northbound entrance to I-81. The relocation of Route 522 along a new alignment incorporating Prince Frederick Drive was among the ancillary network improvements identified in the planning and development of the I-81 Exit 313/Rt. 50 improvements to relieve the existing intersection and accommodate future development.

The first phase defined an alignment suitable for the Frederick County Comprehensive Plan. The second phase will provide right-of-way requirements, cost estimates, evaluation of independent utility, and may include reports which could form the basis of a future Smart Scale application; and will identify potential street network alterations (costs, and segments of independent utility) along the re-designated Route 522/17/50 corridor (and supporting network) between Prince Frederick Drive and I-81 to assist the County's Comprehensive Plan development. The second phase will also likely evaluate the implications of the Tevis/Crossover Boulevard bridge on traffic volumes at the US 522/50 intersection.

Product: Report identifying independent projects, costs and phasing.

Schedule: This project will be completed in FY 2021.

Budget: \$ 100,000



Study area

WORK TASK 8: Long Range Planning, Modeling, GIS & Data

<u>Objective and Description</u>: A list of projects developed by the Technical Advisory Committee in FY '20 will be evaluated for expected performance across a variety of measures pertinent to state and local transportation goals and objectives using the metropolitan travel demand model and tools developed for SMART SCALE, Virginia's project selection process. From this evaluation a Constrained Long-Range Plan (CLRP) of strategically targeted, tested and affordable projects will be developed for inclusion in the 2045 Metropolitan Transportation Plan (MTP).

A scope of work for the full MTP update will be developed by staff under the advice of the Policy Board and Technical Advisory Committee, for endorsement by the Policy Board, no later than the end of the second quarter of the fiscal year. The MTP is due for adoption by May 2022.

Products:

- 1. A CLRP for the horizon year 2045 developed in conformity with federal requirements.
- 2. Scope of Work for the 2045 Metropolitan Transportation Plan update, due May 2022.
- 3. GIS mapping, data collection and database management in support of all MPO UPWP work tasks (including GIS software maintenance for 2 users at 50% of total cost).

<u>Budget</u>: \$100,000

		Hię	<mark>ghway Fun</mark>	ding		Tra	ansit Fun	ding		
Proposed Revenues		FHWA	State	Local		FTA	State	Local		
		Planning 80%	Match 10%	Match 10%	Subtotal Highway	5303 80%	Match 10%	Match 10%	Subtotal Transit	Total Revenues
FY 2021 New PL 112 Funds-VDOT (1)		\$137,811	\$17,226	\$17,226	\$172,263					\$172,263
FY 2019 Carryover PL Funds- VDOT (2)		\$194,405	\$24,301	\$24,301	\$243,007					\$243,007
FY 2021 5303 Funds- DRPT (3)									\$101,246	\$101,246
FY 2020 5303 Funds- DRPT (4)									\$65,000	\$65,000
Subtotal: FY21 Revenues		\$332,216	\$41,527	\$41,527	\$415,270	\$132,996	\$16,625	\$16,625	\$166,246	\$581,516
Total Proposed Revenues					-					\$581,516
Proposed Expenditures	VDOT/ DRPT	FHWA Planning 80%	State Match 10%	Local Match 10%	Subtotal Highway	FTA 5303 80%	State Match 10%	Local Match 10%	Subtotal Transit	Total Expenditures
Table 4. Des mans Managements and Adaptic intertion		¢00.000	¢0.500	¢0.500	\$25,000	¢00.000	<u>фа соо</u>	<u>фо гоо</u>	¢05.000	¢70.000
Task 1: Program Management and Administration	50/50	\$28,000	\$3,500	\$3,500	\$35,000	\$28,000	\$3,500	\$3,500	\$35,000	\$70,000
Task 2: Transportation Improvement Program (TIP)	50/50	\$600	\$75	\$75	\$750	\$600	\$75	\$75	\$750	\$1,500
Task 3: State/Federal Requested Work Tasks	70/30	\$2,800	\$350	\$350	\$3,500	\$1,200	\$150	\$150	\$1,500	\$5,000
Task 4: Transit Planning	0/100					\$7,196	\$900	\$900	\$8,996	\$8,996
Task 5: Local Technical Assistance	90/10	\$72,000	\$9,000	\$9,000	\$90,000	\$8,000	\$1,000	\$1,000	\$10,000	\$100,000
Task 6: Bicycle & Pedestrian Planning	0/100					\$24,000	\$3,000	\$3,000	\$30,000	\$30,000
Task 7: System Planning	80/20	\$160,000	\$20,000	\$20,000	\$200,000	\$40,000	\$5,000	\$5,000	\$50,000	\$250,000
	00,20	+ 100,000		<i>\</i> 0,000	+	÷.0,000	<i>40,000</i>	<i>¥0,000</i>	+,	+====
Task 8: Long Range Planning, Modeling, GIS and Data	70/30	\$56,000	\$7,000	\$7,000	\$70,000	\$24,000	\$3,000	\$3,000	\$30,000	\$100,000
Subtotal: FY21 Expenditures		\$319,400	\$39,925	\$39,925	\$399,250	\$132,996		\$16,625	\$166,246	\$565,496
Estimated Contingency/Reserve Funds for Project Support		\$12,816	\$1,602	\$1,602	\$16,020	\$0	\$0	\$0	\$0	\$16,020
Total Proposed Expenditures										\$581,516

(1) FY21 PL Funding from VDOT for Highway

(2) FY19 PL Carryover Funds from VDOT: Not Expended in FY19

(3) FY21 5303 Funding from DRPT for Transit Planning

(4) FY20 5303 Carryover Funds from DRPT: Not Expended in FY20

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Agenda Item #4: Draft FY21-24 Transit Transportation Improvement Program (TIP)

Back to Agenda

	Previous Funding	FY 2021	FY 2022	FY 2023	FY 2024	Total FY 20	021-2024
WINCHESTER ARE	A METROPOLITAN F	PLANNING ORGANIZ	ATION		•		
STIP ID:	WIN0001	Title: Operating Assis	stance	Recipient:	Winchester Transit	Service	
FTA 5307		534	545	556	570	FTA 5307	2,205
State		189	189	189	189	State	756
Local		55	12	11	14	Local	92
Revenues		94	106	120	129	Revenues	449
Year Total:	-	872	852	876	902	Total Funds:	3,502
Description:							
STIP ID:	WIN0004	Title: Passenger Bus	Shelters	Recipient:	Winchester Transit	Service	
FTA 5307		The Tubbongor Dub			20	FTA 5307	20
State					3	State	3
Local					2	Local	2
Year Total:		-		-		Total Funds:	25
Description:		-	-		20	rotari unus.	20
STIP ID:	WIN0009	Title: ADP Hardware		Recipient:	Winchester Transit	Service	
FTA 5307			36		40	FTA 5307	76
State			5		5	State	10
Local			4		5	Local	9
Year Total:		-	45	-	Ţ	Total Funds:	95
Description:			70		00	rotarr ands.	
STIP ID:	WIN0011	Title: Replacement R	olling Stock	Recipient:	Winchester Transit	Service	
FTA 5307		The Replacement R	128	260		FTA 5307	388
State			120	33		State	49
Local			16	32		Local	48
Year Total:	-	-	160	325	_	Total Funds:	485
Description:	-	-	100	525	-	rotarr unus.	405
STIP ID:	GRA0002	Title: Paratransit Veh			Grafton School, Inc		
FTA 5310		72	72	72	72	FTA 5310	288
State						State	-
Local		18	18	18	18	Local	72
Year Total:	-	90	90	90	90	Total Funds:	360
Description:							
STIP ID:	NCS0001	Title: Paratransit Veh	icles	Recipient:	Northwestern Com	munity Services	
FTA 5310	52	312	208	208	156	FTA 5310	884
State						State	-
Local		78	52	52	39	Local	221
Year Total:			260	260	195	Total Funds:	1,105
Year Total: Description:	65		260	260	195	Total Funds:	1,105
					195 Shenandoah Area A		1,105
Description: STIP ID:	65 SAA0002	390 Title: New Freedom F	Program Operating	Recipient:	Shenandoah Area A	Agency on Aging	
Description: STIP ID: FTA 5310	65 SAA0002	390 Title: New Freedom F 159	Program Operating 165	Recipient: 165	Shenandoah Area A	Agency on Aging FTA 5310	659
Description: STIP ID: FTA 5310 State	65 SAA0002	390 Title: New Freedom F 159 127	Program Operating 165 132	Recipient: 165 132	Shenandoah Area A 170 136	Agency on Aging FTA 5310 State	<u>659</u> 527
Description: STIP ID: FTA 5310 State Local	65 SAA0002	390 Title: New Freedom F 159	Program Operating 165	Recipient: 165	Shenandoah Area A	Agency on Aging FTA 5310 State Local	659
Description: STIP ID: FTA 5310 State Local Revenues	65 SAA0002	390 Title: New Freedom F 159 127 32	Program Operating 165 132 33	Recipient: 165 132 33	Shenandoah Area A 170 136 34	Agency on Aging FTA 5310 State Local Revenues	659 527 132
Description: STIP ID: FTA 5310 State Local	65 SAA0002	390 Title: New Freedom F 159 127	Program Operating 165 132	Recipient: 165 132	Shenandoah Area A 170 136	Agency on Aging FTA 5310 State Local	<u>659</u> 527
Description: STIP ID: FTA 5310 State Local Revenues Year Total: Description:	65 SAA0002	390 Title: New Freedom F 159 127 32 318	Program Operating 165 132 33 330	Recipient: 165 132 33 330	Shenandoah Area A 170 136 34 340	Agency on Aging FTA 5310 State Local Revenues Total Funds:	659 527 132
Description: STIP ID: FTA 5310 State Local Revenues Year Total: Description: STIP ID:	65 SAA0002 - SAA0003	390 Title: New Freedom F 159 127 32 318 Title: Paratransit Veh	Program Operating 165 132 33 330 icles	Recipient: 165 132 33 330 Recipient:	Shenandoah Area A 170 136 34 340 Shenandoah Area A	Agency on Aging FTA 5310 State Local Revenues Total Funds:	659 527 132 - 1,318
Description: STIP ID: FTA 5310 State Local Revenues Year Total: Description: STIP ID: FTA 5310	65 SAA0002 - SAA0003	390 Title: New Freedom F 159 127 32 318	Program Operating 165 132 33 330	Recipient: 165 132 33 330	Shenandoah Area A 170 136 34 340	Agency on Aging FTA 5310 State Local Revenues Total Funds: Agency on Aging FTA 5310	659 527 132
Description: STIP ID: FTA 5310 State Local Revenues Year Total: Description: STIP ID: FTA 5310 State	65 SAA0002 - SAA0003	390 Title: New Freedom F 159 127 32 318 Title: Paratransit Veh 140	Program Operating 165 132 33 330 icles 176	Recipient: 165 132 33 330 Recipient: 176	Shenandoah Area A 170 136 34 340 Shenandoah Area A 140	Agency on Aging FTA 5310 State Local Revenues Total Funds: Agency on Aging FTA 5310 State	659 527 132 - 1,318 632
Description: STIP ID: FTA 5310 State Local Revenues Year Total: Description: STIP ID: FTA 5310	65 SAA0002 - SAA0003	390 Title: New Freedom F 159 127 32 318 Title: Paratransit Veh	Program Operating 165 132 33 330 icles	Recipient: 165 132 33 330 Recipient:	Shenandoah Area A 170 136 34 340 Shenandoah Area A 140 35	Agency on Aging FTA 5310 State Local Revenues Total Funds: Agency on Aging FTA 5310	659 527 132 - 1,318



Policy Board Meeting Agenda April 15, 2020 - 10:00 a.m.

Please join the meeting from your computer, tablet or smartphone: https://global.gotomeeting.com/join/217133925

> You can also dial in using your phone. United States: <u>+1 (872) 240-3212</u>

> > Access Code: 217-133-925

This meeting was held virtually due to the Covid-19 pandemic

1. Call to Order – Chairman DeHaven called the meeting to order at 10:00 a.m. via GoToMeeting

- 2. Roll Call: Chairman Chuck DeHaven, Ms. Judith McCann-Slaughter, Mr. John Hill, Mr. Kris Tierney, Mr. Bill Wiley, Mr. Terry Short, Mr. Matt Smith, Mr. Matt Dana, Ms. Ciara Williams, Mr. Brandon Davis, Mr. John Madera and Ms. Karen Taylor.
- **3.** Public Comment Period None reported.

4. Approval of FY20 UPWP Budget Line Item Transfer – Brandon Davis, NSVRC

Mr. Davis stated that staff is requesting approval to transfer \$50,000 from the FY20 UPWP contingency budget line item to Work Task 7: System Planning – North Winchester Area Study. This will allow the study to move forward in the current fiscal year.

Motion made by Ms. McCann-Slaughter approving the transfer of \$50,000 from the FY20 UPWP contingency line item to Work Task 7: System Planning-North Winchester Area Study. Motion seconded by Mr. Hill. Motion carried.

5. Approval of FY20 UPWP Carryover Funds to FY21 – Brandon Davis, NSVRC

Mr. Davis stated that staff is requesting approval to carryover \$45,000 from the FY20 UPWP to FY21 to cover consultant expenses for North Winchester Area Study *Phase III*.

Motion made by Mr. Wiley approving the carryover of \$45,000 from the FY20 UPWP to FY21 UPWP to cover consultant expenses for North Winchester Area Study Phase III. Seconded by Ms. McCann-Slaughter. Motion carried.

6. North Winchester Area Study Phase III Notice to Proceed – Brandon Davis, NSVRC

Mr. Davis stated that staff is requesting approval for the Notice to Proceed in the current fiscal year for North Winchester Area Study *Phase III*.

Motion made by Mr. Tierney approving the Notice to Proceed in the current fiscal year for the North Winchester Area Study Phase III. Seconded by Ms. McCann-Slaughter. Motion carried.

WIN-FRED METROPOLITAN PLANNING ORGANIZATION

Frederick County \clubsuit City of Winchester \clubsuit Town of Stephens City \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit

400 Kendrick Lane, Suite E, Front Royal, Virginia 22630 Phone: 540-636-8800 www.winfredmpo.org

WinFred Metropolitan Planning Organization Chairman Charles DeHaven, Jr. Policy Board Meeting Minutes - 5/20/20

Frederick County Administrative Offices First Floor Conference Room

	107 North Kent Street, Winchester, Virginia WinFred MPO Policy Board Member Jurisdiction Representatives					
	Frederick County		VDOT		Staff	
\checkmark	Charles DeHaven, Jr.	✓	Randy Kiser	✓	Brandon Davis	
\checkmark	Judith McCann- Slaughter		Non-Voting Members	~	John Madera	
▼	Kris Tierney	\checkmark	Richard Duran, FHWA	✓	Karen Taylor	
	Winchester		Tony Cho, FTA		Others	
\checkmark	John Hill	~	Ciara Williams, DRPT	✓	John Bishop, Frederick Co	
\checkmark	Mary Beth Price		Rusty Harrington, FAA			
✓ Bill Wiley			Alternates			
			John Willingham (Winchester)			
	Stephens City		Perry Eisenach (Winchester)			
	Mike Majher		Tim Youmans (Winchester)			
			Mike Ruddy (Frederick)			
		\checkmark	Terry Short (VDOT)			
✓ Matt S		Matt Smith (VDOT)				
		\checkmark	Ed Carter (VDOT)			
Brad Reed (VDOT)						



WinFred MPO Policy Board Meeting Minutes Wed, May 20, 2020 10:00 AM - 11:30 AM (EDT) Please join my meeting from your computer, tablet or smartphone. <u>https://global.gotomeeting.com/join/853900397</u>

1. ADMINISTRATIVE ITEMS

- A. Adoption of Agenda Motion made by Mr. Tierney adopting the agenda; seconded by Mr. Hill. Motion carried.
- B. Welcome and Introductions Chairman DeHaven welcomed everyone to the meeting.
- C. Review and approval of the Draft Minutes of the January 15 and April 15, 2020 Policy Board Meetings – Motion to adopt minutes made by Mr. Wiley; seconded by Mr. Tierney. Motion carried.
- **D.** Financial Report Provided for information only; no action requested.
- **E.** Draft March 3, 2020 Technical Advisory Committee Meeting Minutes Provided for information only; no action requested.
- 2. Public Comment Period None reported.

3. Draft FY2021 Unified Planning Work Program (UPWP)

Ms. Taylor stated that the MPO Technical Advisory Committee (TAC) reviewed and made edits to the draft UPWP at the March 3rd meeting. Staff made the requested updates; a copy is included in the agenda packet for review. TAC forwarded to the Policy Board a recommendation approving the 20 day public comment period, pending comments received, final approval.

Ms. Taylor and Mr. Madera reviewed the document with the Board. Following review, a motion was made by Ms. McCann-Slaughter approving to forward the draft FY21 UPWP to the 20 day public comment period, pending comments received, final approval; seconded by Mr. Hill. Motion carried.

4. Draft FY21-24 Highway and Transit Transportation Improvement Programs (TIPs)

Ms. Taylor and Mr. Madera reviewed the draft FY21-24 Highway and Transit TIPs with the Board. Following review, a motion was made by Ms. McCann-Slaughter approving to forward to the 20 day public comment period, pending comments received, final approval; seconded by Mr. Tierney. Motion carried.

5. System Planning Update

Mr. Madera and Mr. Short provided an update on the following studies:

•North Winchester Area Study Phase II; Millwood Avenue/Mall Blvd.; Route 50/522 Realignment Study; STARS: Pleasant Valley Avenue and Route 7

6. Upcoming Meeting Schedule

- A. Project Steering Committee: TBD
- B. Technical Advisory Committee: June 2, 2020
- C. Policy Board: June 17, 2020
- 7. VDOT/DRPT/Staff Updates None reported.
- **8.** Other Business None reported.

Meeting adjourned at 10:55 a.m.

A majority of the MPO voting members shall constitute a quorum (5 voting members)

Glossary of Acronyms

CAC- Citizen Advisory Committee- Serves as an advisory committee to the MPO Policy Board to solicit public input and provide citizen perspective on MPO projects. Conduct public hearings and public input sessions on selected projects at the direction of the Policy Board.

CLRP – Constrained Long Range Plan – A fiscally-constrained list of projects drawn from the Vision Plan element of the LRTP. All CLRP projects must have an estimated cost and a revenue source identified.

FHWA - Federal Highway Administration - Within the US Department of Transportation, FHWA is responsible for highway issues, including federal laws and regulations related to metropolitan transportation planning.

FTA - Federal Transit Administration- With in the US Department of Transportation, FTA is responsible for public transit issues, including federal laws and regulations related to metropolitan transportation planning.

FTA Section 5303 Funds - This program supports transit planning expenses to support cooperative, continuous, and comprehensive planning for making transportation investment decisions in metropolitan planning areas.

FTA Section 5310 - Transportation for Elderly Persons and Persons with Disabilities - The goal of the Section 5310 Program is to help in meeting the special transportation needs of elderly persons and persons with disabilities. The program is designed to supplement other FTA or assistance programs by funding transportation projects for elderly person and persons with disabilities in all areas – urbanized, small urban, and rural.

LRTP- Long Range Transportation Plan- Developed and approved by the MPO, the LRTP is a regional plan that includes all transportation projects and programs that the MPO realistically anticipates can be implemented over the next 25 years. LRTP's may include a VISION PLAN, which is a list of all projects (a "wish list") but must also include a CLRP. In order to receive federal funding, transportation projects must be included in the LRTP and the TIP.

MPO - Metropolitan Planning Organization - Federal transportation laws and regulations require the establishment of an MPO in every urbanized area of the U.S. with a population over 50,000. MPOs are responsible for meeting the federal metropolitan planning regulations for transportation.

STP Funds - STP funds are Federal Funds disbursed through State DOT's for Surface Transportation projects.

TAC- Technical Advisory Committee- Serves in an advisory capacity to the Policy Board of the MPO. The TAC works with MPO staff to formulate the UPWP, the LRTP, and provides technical review and asistance on numerous MPO projects undertaken as called out in the UPWP.

TIP - Transportation Improvement Program - Approved by the MPO Policy Board, it is a list of projects and programs that will be implemented over the next six years. In order to receive federal funding, transportation projects must be included in the Constrained Long Range Plan and the TIP. Amendments are major changes to a project included in the CLRP, TIP or STIP that are not Administrative Modifications.

UPWP – Unified Planning Work Program- MPOs must adopt and implement an annual work program and budget known as the Unified Planning Work Program (UPWP). The UPWP identifies all activities to be undertaken by the MPO during the fiscal year which begins July 1st and ends the following June 30th.

VDOT - Virginia Department of Transportation – The Agency responsible for statewide transportation facility planning, construction, and maintenance. VDOT is separate from the Virginia Department of Rail and Public Transportation (VDRPT).

VDRPT - Virginia Department of Rail and Public Transportation – The Agency under the Virginia Secretary of Transportation (as is VDOT) provides technical and financial assistance to Virginia's public transit.

WIN-FRED METROPOLITAN PLANNING ORGANIZATION

400 Kendrick Lane, Suite E, Front Royal, Virginia 22630 Phone: 540-636-8800 www.winfredmpo.org

WinFred Metropolitan Planning Organization Chairman Charles DeHaven, Jr. Policy Board "Special Meeting" Minutes -6/24/20

Frederick County Administrative Offices First Floor Conference Room 107 North Kent Street, Winchester, Virginia WinFred MPO Policy Board Member Jurisdiction Representatives

	Frederick County		VDOT		Staff
\checkmark	Charles DeHaven, Jr.	\checkmark	Randy Kiser	\checkmark	Brandon Davis
	Judith McCann-		Non-Voting Members	\checkmark	John Madera
\checkmark	Slaughter				
\checkmark	Kris Tierney	\checkmark	Richard Duran, FHWA	\checkmark	Karen Taylor
	Winchester		Tony Cho, FTA		Others
	John Hill		Ciara Williams, DRPT	\checkmark	Dixon Whitworth, CTB
					Member
\checkmark	Mary Beth Price		Rusty Harrington, FAA	\checkmark	Amanda Kerns, NSVRC
\checkmark	Bill Wiley		Alternates		
			John Willingham		
			(Winchester)		
	Stephens City		Perry Eisenach (Winchester)		
	Mike Majher		Tim Youmans		
			(Winchester)		
			Mike Ruddy (Frederick)		
		\checkmark	Terry Short (VDOT)		
			Matt Smith (VDOT)		
		\checkmark	Ed Carter (VDOT)		
1			Brad Reed (VDOT)		



WinFred MPO Policy Board Meeting Minutes Wednesday, June 24, 2020 10:00 AM

Join Zoom Meeting

https://zoom.us/j/99857579333?pwd=eExjSmxDdnNSSjBYRm4yUURGNEJUdz09

Meeting ID: 998 5757 9333 Password: 245351

1. Welcome and Introductions – Vice-Chairman Wiley conducted the meeting due to Chairman DeHaven experiencing technical difficulties. Vice-Chair Wiley welcomed everyone to the meeting.

2. Commonwealth Transportation Board (CTB) Update

Mr. Dixon Whitworth, CTB member gave the Policy Board an update in regard to the June 17, 2020 Commonwealth Transportation Board meeting. This was Mr. Dixon's last meeting due to his term expiring.

Following Mr. Dixon's update, the Policy Board members thanked him for his hard work and dedication to the region.

Meeting adjourned at 10:35 a.m.

A majority of the MPO voting members shall constitute a quorum (5 voting members)

Glossary of Acronyms

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WIN-FRED METROPOLITAN PLANNING ORGANIZATION

Frederick County \clubsuit City of Winchester \clubsuit Town of Stephens City \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit

400 Kendrick Lane, Suite E, Front Royal, Virginia 22630 Phone: 540-636-8800 www.winfredmpo.org

WinFred Metropolitan Planning Organization

Chairman Charles DeHaven, Jr. Policy Board Meeting Minutes July 15, 2020

Meeting held via Zoom due to the COVID-19 Pandemic

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	WinFred MPO Policy Board Member Jurisdiction Representatives					
	Frederick County		VDOT		Staff	
	Charles DeHaven, Jr.	\checkmark	Randy Kiser	\checkmark	Brandon Davis	
	Judith McCann-		Non-Voting Members	\checkmark	John Madera	
\checkmark	Slaughter					
	Kris Tierney	\checkmark	Richard Duran, FHWA	\checkmark	Amanda Kerns	
	Winchester		Tony Cho, FTA		Others	
	John Hill	✓	Ciara Williams, DRPT			
	Mary Beth Price		Rusty Harrington, FAA			
\checkmark	Bill Wiley		Alternates			
			John Willingham			
			(Winchester)			
	Stephens City		Perry Eisenach (Winchester)			
	Mike Majher	\checkmark	Tim Youmans			
	-	v	(Winchester)			
		\checkmark	Mike Ruddy (Frederick)			
		\checkmark	Terry Short (VDOT)			
	✓		Matt Smith (VDOT)			
			Ed Carter (VDOT)			
		Brad Reed (VDOT)				



WinFred MPO Policy Board Meeting Wed, July 15, 2020 10:00 AM - 11:00 AM https://global.gotomeeting.com/join/455349053 United States: +1 (646) 749-3122 Access Code: 455-349-053

1. ADMINISTRATIVE ITEMS – Chair DeHaven was unable to attend the meeting, the Vice-Chair Mr. Wiley conducted the meeting.

- A. Adoption of Agenda Motion made by Ms. McCann-Slaughter to adopt the agenda as presented; motion seconded by Mr. Kiser. Motion carried.
- **B.** Annual election of FY21 Policy Board Chair and Vice-Chair Mr. Wiley opened the floor up for Chair and Vice-Chair nominations. Ms. McCann-Slaughter made a motion nominating Mr. Charles DeHaven for Chair and Mr. Bill Wiley for Vice-Chair. There was no second to the motion.
- **C.** Welcome and Roll Call Attendees have been marked present on the attendance cover sheet (page 1 of minutes)
- **D.** Financial Report This report is provided for information only. Ms. McCann-Slaughter had a question in reference to Work Task 5 and the funding split among FHWA, VDOT and localities. Mr. Davis and Mr. Short explained this item.
- **E.** Draft July 7, 2020 Technical Advisory Committee Meeting Minutes Minutes were presented for information only.
- 2. Public Comment Period Ms. McCann-Slaughter asked if the FY21-24 TIP had been updated in regards to what she asked about at an earlier Policy Board meeting. Ms. Kerns stated that the document has been updated.

3. Support for SMART SCALE applications – John Madera, WinFred MPO

Mr. Madera presented a slide show in regards to four pre-applications that were submitted for Smart Scale, all of which have conditionally screened in. He stated that the final applications, due August 3, require a resolution of support from the MPO Policy Board.

Following Mr. Madera's presentation, a discussion followed in regards to the City transportation projects at the Wingate Inn and the Shenandoah University Pedestrian Bridge. Mr. Wiley gave an update on the City Council meeting where these items were discussed.

Following discussion, a motion was made by Ms. McCann-Slaughter approving the attached resolution and permission for the Chair to sign. Motion seconded by Mr. Youmans. Motion carried.

4. System Planning Update – John Madera, NSVRC and Terry Short, VDOT

North Winchester Area Study Phase II

The consulting team has submitted its final report, which has been attached to the SMART SCALE

application for a diverging diamond interchange at Exit 317 and other improvements along Route 11.

Millwood Avenue/Mall Blvd

Work is proceeding on the development of 30 percent design plans following City staff discussions with city council and property owners over the summer.

Route 522 Realignment Study

A virtual project steering committee was held one week ago. Results from the public survey were discussed; only 7 responses. Agreement was reached on a preferred alignment: connecting with Millwood Pike via Price Frederick Drive. The consultants are working on the final report, and will prepare a scope of work for phase 2: refining the alignment, estimating real estate impacts, recommending a preferred cross-section, and developing a phasing strategy.

City Bikeshare Study

The Draft Final Plan has been prepared and will be presented to Winchester City Council at the end of July.

Following Mr. Madera's update, Ms. McCann-Slaughter expressed concern in regards to the cost of the diverging diamond interchange at the North Winchester area study location. Mr. Short stated that new mechanisms have been put into place to generate more revenue which is in the SYIP 22-27. He stated that theoretically there will additional funding made available. Mr. Madera stated, that within three miles of the project, there is 2.1 million square feet of approved development.

5. Upcoming Meeting Schedule

- A. Project Steering Committee: TBD
- **B.** Technical Advisory Committee: August 4, 2020
- C. Policy Board: August 19, 2020
- 6. VDOT/DRPT/Staff Updates Mr. Short stated that Smart Scale application deadline may be extended to August 17, 2020.
- 7. Other Business None reported.

Meeting adjourned at 10:40 a.m.

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WinFred MPO Policy Board Meeting Minutes Wed, September 16, 2020 10:00 AM

1. ADMINISTRATIVE ITEMS

- **A.** Adoption of agenda Motion made by Ms. McCann-Slaughter approving the agenda; seconded by Mr. Wiley. Motion carried.
- **B.** Annual election of FY21 Policy Board Chair and Vice-Chair Motion made by Mr. Wiley, seconded by Mr. Hill nominating Mr. DeHaven as the MPO Chair. Motion carried. Motion made by Mr. DeHaven, seconded by Mr. Hill nominating Mr. Wiley as the MPO Vice Chair. Motion carried.
- C. Welcome and Roll Call attendance recorded on page one of the minutes.
- **D.** Review and approval of the Draft Minutes of the July 15, 2020 Policy Board Meetings Motion made by Ms. McCann-Slaughter approving the minutes, seconded by Mr. Wiley. Motion carried.
- E. Financial Report Report provided for information only, no action required.
- **F.** Draft September 1, 2020 Technical Advisory Committee Meeting Minutes Minutes provided for information only, no action required.

2. Public Comment Period

3. Support for SMART SCALE applications – John Madera, WinFred MPO

Mr. Madera stated that eight (8) final applications for highway projects located within the Metropolitan Planning Area were submitted through SMART SCALE by the extended August 17 deadline. These applications require a resolution of support from the MPO Policy Board submitted no later than October 30 to qualify for consideration. Mr. Madera requested a motion to approve the resolution and permission for the Chair to sign. Mr. Wiley and Mr. Youmans requested a review by VDOT of the Route 11 project regarding the slip ramp onto 37S and Parkview Avenue on Pleasant Valley Road. Mr. Short will review and will be back in contact. Following discussion, a motion was made by Mr. Wiley approving the resolution and permission for the Chair to sign, seconded by Mr. Tierney. Motion carried.

4. System Planning Update – John Madera & Karen Taylor, NSVRC/Terry Short, VDOT

An update was provided by Mr. Madera, Ms. Taylor and Mr. Short on the following projects:

•North Winchester Area Study Phase II; Millwood Avenue/Mall Blvd.; Route 50/522 Realignment Study; STARS: Pleasant Valley Avenue and Route 7; City Bikeshare Study

5. Upcoming Meeting Schedule – All meetings begin at 10 a.m.

- A. Project Steering Committee: TBD
- B. Technical Advisory Committee: October 6, 2020
- C. Policy Board: October 21, 2020

6. VDOT/DRPT/Staff Updates

Mr. Short provided an update on SmartScale applications received by the Staunton District. Applications were broken down as follows: 64% highway, 12% bike/ped, and 7% bus and transit. The scoring process will begin on October 30.

Mr. Short also reported that the State will be scheduling presentations and workshops for the VTRANS 2040 update.

Mr. Carter stated that the Route 277 project is on schedule and he will keep everyone up to date.

Ms. McCann-Slaughter asked Mr. Carter about the realignment of Red Bud and Snowden Ridge. She wants to make sure this project in on VDOTs radar and Mr. Carter confirmed that it is.

Mr. Madera reported that the I-81 Corridor Coalition will be meeting regarding overnight truck parking along the interstate.

- 7. Other Business None reported.
- 8. Meeting adjourned at 11 a.m.

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WinFred Metropolitan Planning Organization

Chairman Charles DeHaven, Jr. Policy Board Meeting Minutes November 18, 2020

Meeting held via Zoom due to the COVID-19 Pandemic

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	WinFred MPO Policy Board Member Jurisdiction Representatives					
	Frederick County		VDOT		Staff	
~	Charles DeHaven, Jr.	\checkmark	Randy Kiser	✓	Brandon Davis	
	Judith McCann-		Non-Voting Members	✓	John Madera	
\checkmark	Slaughter					
\checkmark	Kris Tierney		Richard Duran, FHWA	\checkmark	Karen Taylor	
	Winchester		Tony Cho, FTA		Others	
	John Hill		Ciara Williams, DRPT	✓	John Bishop, Fred. Co.	
	Daniel Hoffman		Rusty Harrington, FAA	\checkmark	Amanda Harmon - KH	
	Bill Wiley		Alternates	\checkmark	Andy Nagle - KH	
			John Willingham			
			(Winchester)			
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		v	(Winchester)			
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		✓	Terry Short (VDOT)			
			Matt Smith (VDOT)			
		√	Ed Carter (VDOT)			
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WinFred MPO Policy Board Meeting Minutes Wed, November 18, 2020 10:00 AM - 11:00 AM

https://zoom.us/j/92173375480?pwd=WjFJRy9MU21uTnhyTW0zWnJ1NkhXdz09

Meeting ID: 921 7337 5480

Passcode: 984853

1. ADMINISTRATIVE ITEMS

- A. Adoption of Agenda Motion to adopt the agenda made by Ms. McCann-Slaughter; seconded by Mr. Youmans. Motion carried.
- **B.** Welcome and Roll Call Attendance recorded on page 1 of minutes.
- C. Review and approval of the Draft Minutes of the October 21, 2020 Policy Board Meetings Motion to adopt the minutes made by Ms. McCann-Slaughter; seconded by Mr. Youmans. Motion carried.
- **D.** Financial Report Report provided for information only.
- 2. Public Comment Period None reported.
- 3. North Winchester Area Study Presentation Amanda Harmon & Andy Nagle, Kimley-Horn

A PowerPoint presentation was presented by consultants with Kimley-Horn. Presentation is attached to the minutes.

4. System Planning Update – John Madera & Karen Taylor, NSVRC/Terry Short, VDOT

Staff updated the Board on the following projects:

• Millwood Avenue/Mall Blvd.; Route 50/522 Realignment Study; STARS: Pleasant Valley Avenue and Route 7; City Bikeshare Study Phase II

5. Upcoming Meeting Schedule – All meetings begin at 10 a.m.

- A. Project Steering Committee: TBD
- B. Technical Advisory Committee: December 1, 2020
- C. Policy Board: December 16, 2020

6. VDOT/DRPT/Staff Updates

Mr. Kiser reported that the CTB will hold a virtual SYIP public hearing on November 24th at 9 a.m. He stated that the new CTB member for our area will be announced.

Mr. Short reported that SmartScale scoring is underway. The final VTRANS workshop was held on Tuesday but public comment remains open.

Mr. Carter reported that the Route 277 project is moving along well and is on schedule. The Sulphur Springs Road project is complete. He gave a report on the Rural Rustic Roads program. He stated that a car struck the temporary signal pole at Route 11 and Old Charlestown Road which caused significant damage. The pole will be fixed within one to two weeks. Ms. McCann-Slaughter requested a speed limit study in the industrial area of Welltown Road. Mr. Carter will initiate that study.

7. Other Business – None reported.

Meeting adjourned at 11:20 a.m.

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North Winchester Area Plan

WinFred MPO Policy Board Meeting

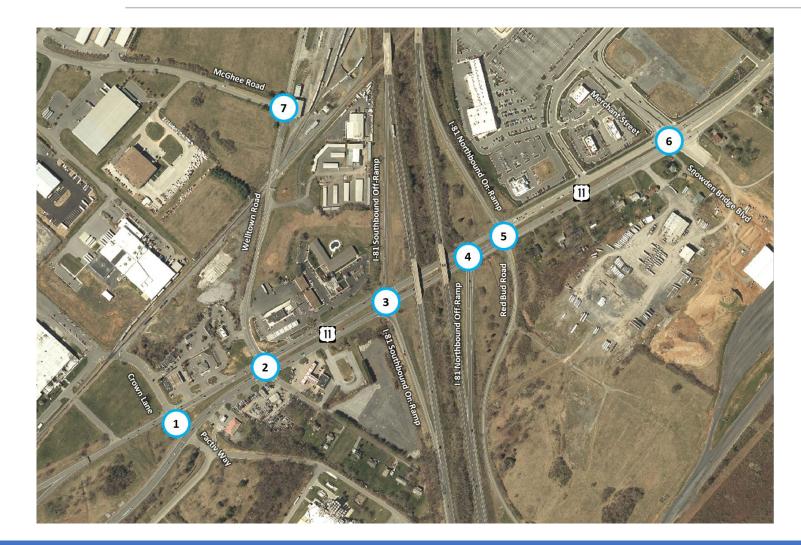
November 18, 2020

Kimley Worn

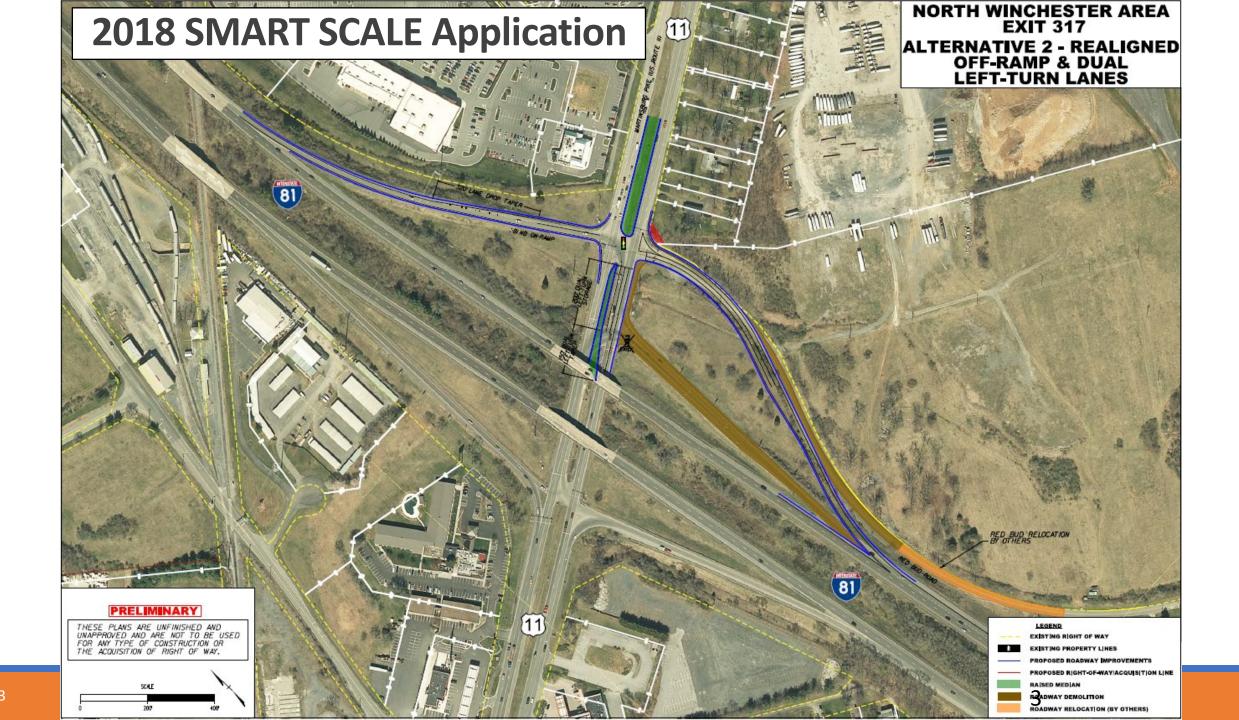
Agenda

- Project Background
- Alternatives Development
- Alternative Concept Review
- Preferred Concept
- SMART SCALE Applications

Project Background



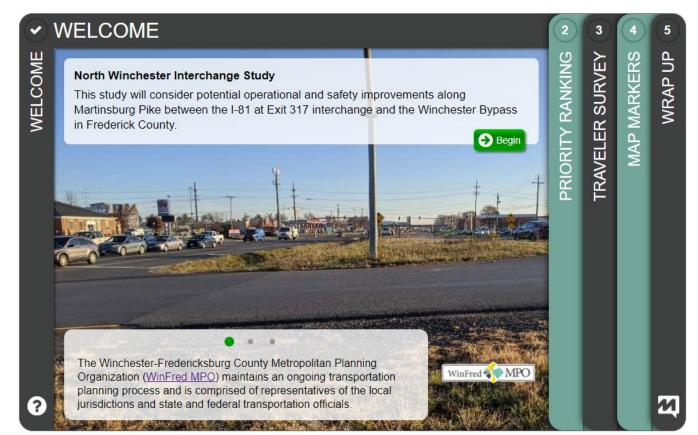
- Study area: US 11 from Crown Lane/Pactiv Way to Merchant Street/Snowden Bridge Boulevard
- Project history
 - Studied in 2018
 - Submitted SMART SCALE application in 2018 for improvements at the northbound ramps (not selected for funding)



MetroQuest Survey

May 22, 2020 – June 15, 2020

- 983 participants
 - 56% live along or near the corridor
 - 38% work along or near the corridor
- 70% of participants listed traffic congestion as their first or second highest priority
- Participant congestion and safety issues aligned with the study's existing conditions findings



Alternatives Development

- Developed 2030 volumes
 - 4.5% growth rate north of I-81 SB ramps
 - 2.0% growth rate south of I-81 SB ramps
- Operational and safety issues to mitigate:
 - Extensive northbound queuing on Rte 11 extending from the I-81 NB ramps through the Rte 11/37 merge
 - Queuing results from poor lane utilization due to high volumes destined for left-turn lane onto I-81 northbound
 - Welltown Road/Amoco Lane and Crown Lane/Pactive Way are over capacity
 - Three potential for safety improvement (PSI) ranked intersections
 - Northbound I-81 off-ramp (52)
 - Northbound I-81 on-ramp (19)
 - Welltown Road (5)

Alternatives Concept Review



Alternatives Development: Intersection/Arterial Improvements

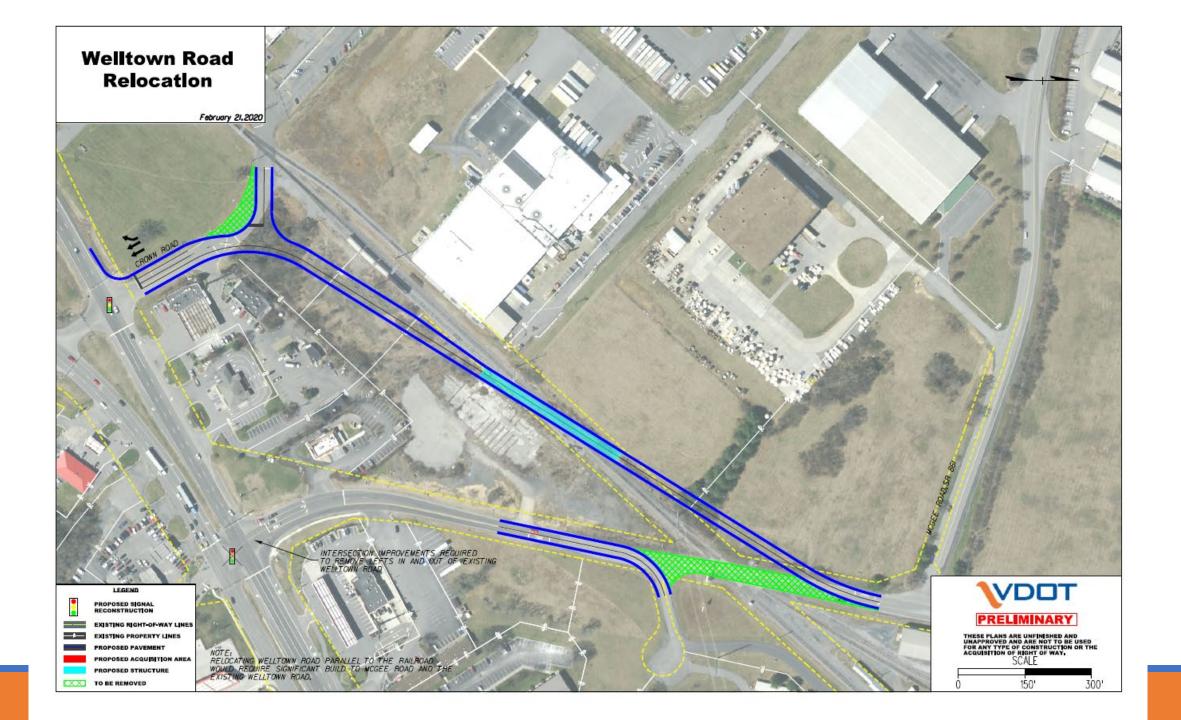
	Alternative	Intersection Improvements	Operations	Safety	Constructability
	1	Dual NBLT on Rte 11 @ Welltown	+	0	0
	2	Welltown Road – RCUT	-	+	+
*	3	Welltown Road – Realigned to Crown/Pactiv	+	+	_
	4	Crown/Pactiv – Realigned to Welltown	+	+	-
*	5	Dedicated U-turn lane @ Crown Lane/Pactive Way	+	+	0
*	6	Convert side-street split phase to protected/permitted @ Welltown	+	0	+

+ Generally positive effect or better alternative

0 Generally no effect of moderate alternative

- Generally negative effect or worse alternative





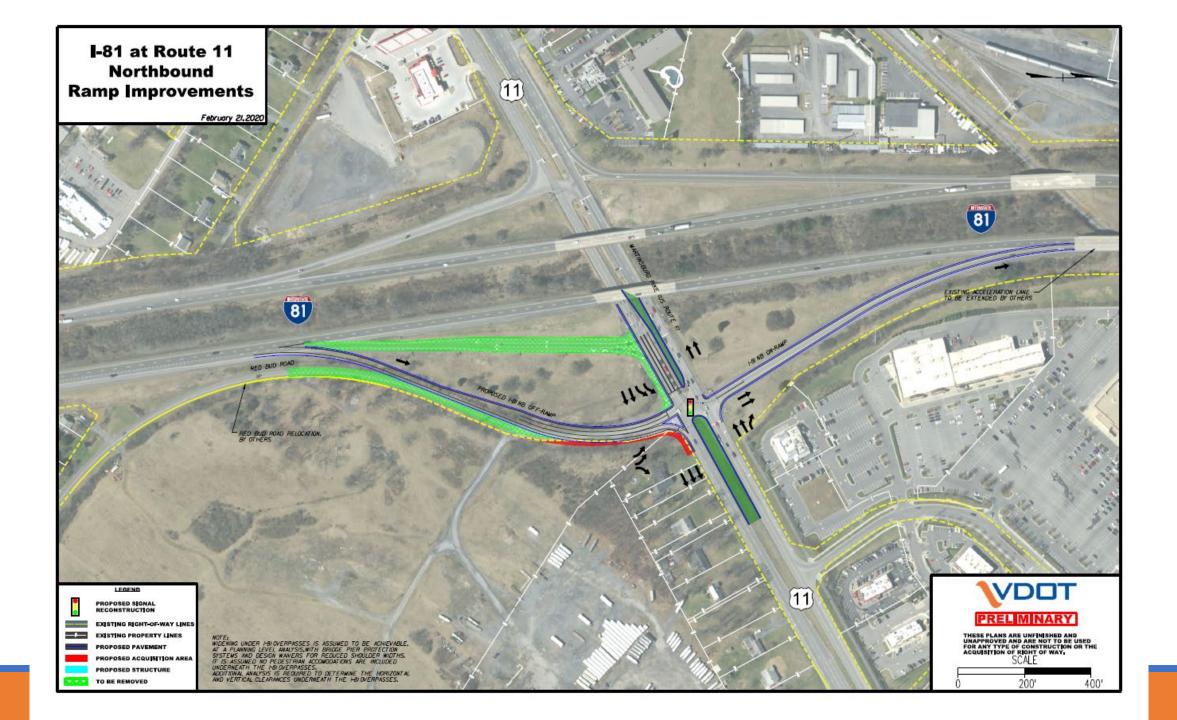
Alternatives Development: Interchange Improvements

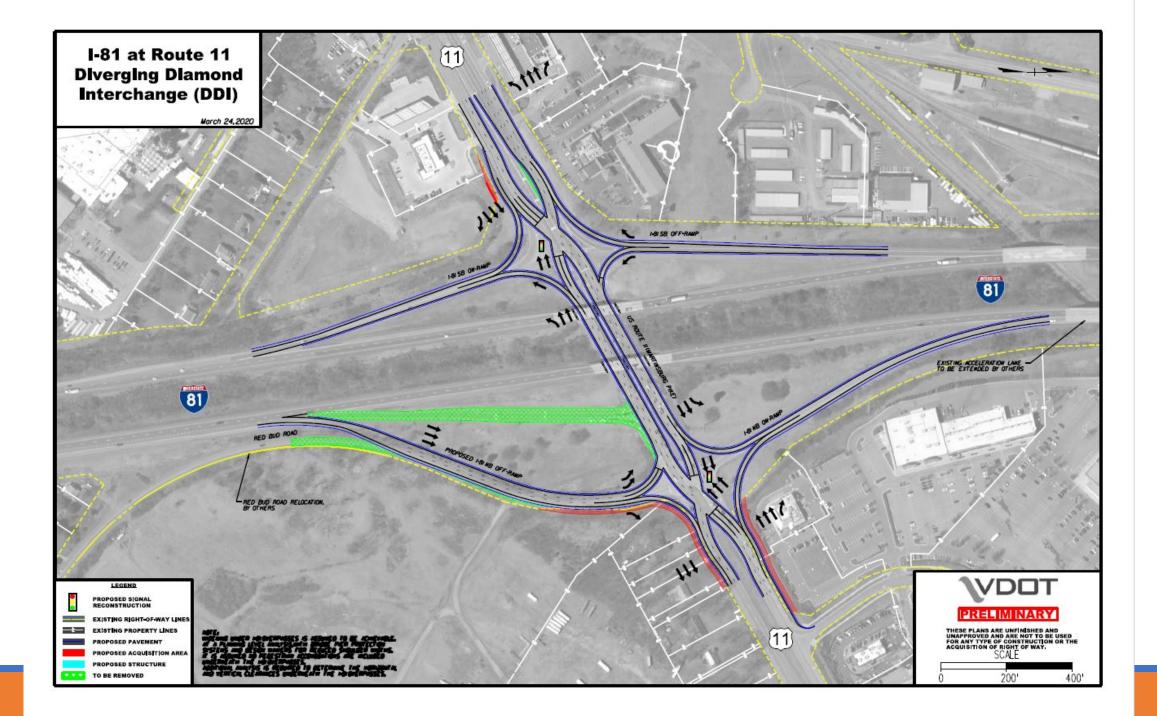
	Alternative	Intersection Improvements	Operations	Safety	Constructability
*	1	Realigned I-81 NB Off-Ramp + 3 NB lanes on Rte 11 + Dual NBLT at NB Ramps (Previous SMART Scale app)	0	0	+
	2	DDI – 2 lanes NB + SB	0	+	+
	3	DDI – 3 lanes NB + 2 lanes SB	0	+	-
*	4	DDI – 3 lanes NB + SB	+	+	-
	5	Parclo – SE Quadrant	0	+	-
*	6	Parclo – NW + SE Quadrant	+	+	-

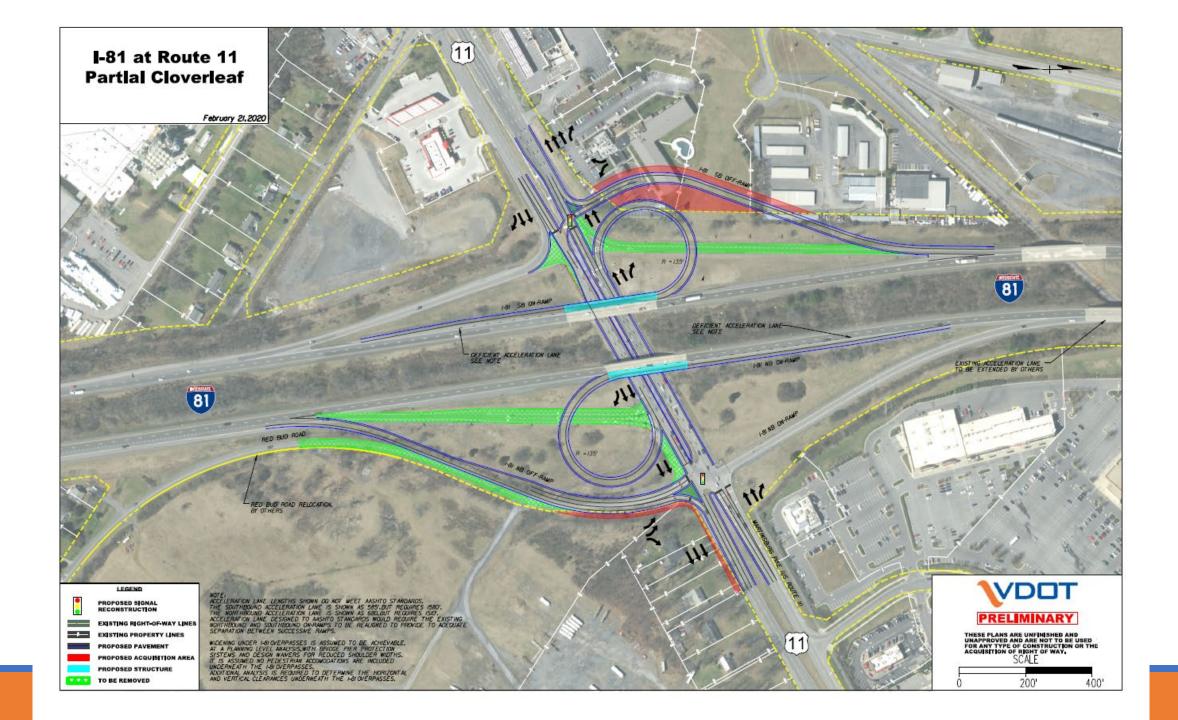
+ Generally positive effect or better alternative

0 Generally no effect of moderate alternative

- Generally negative effect or worse alternative



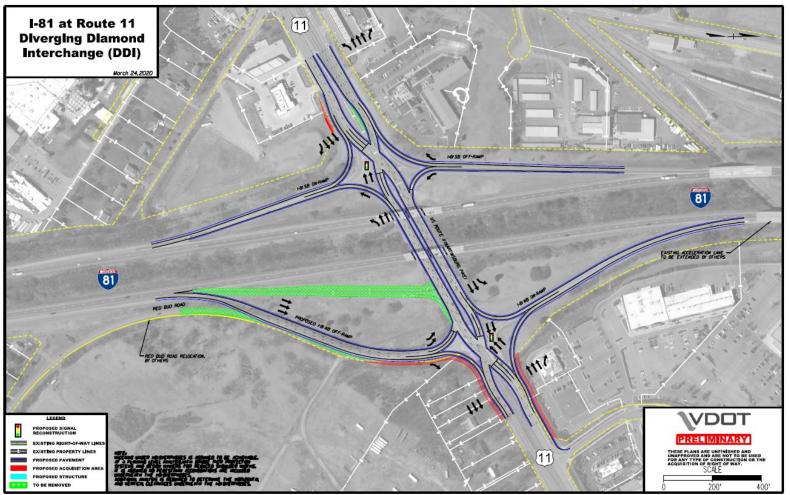




Preferred Alternative Selection and SMART SCALE Applications



Preferred Interchange Alternative

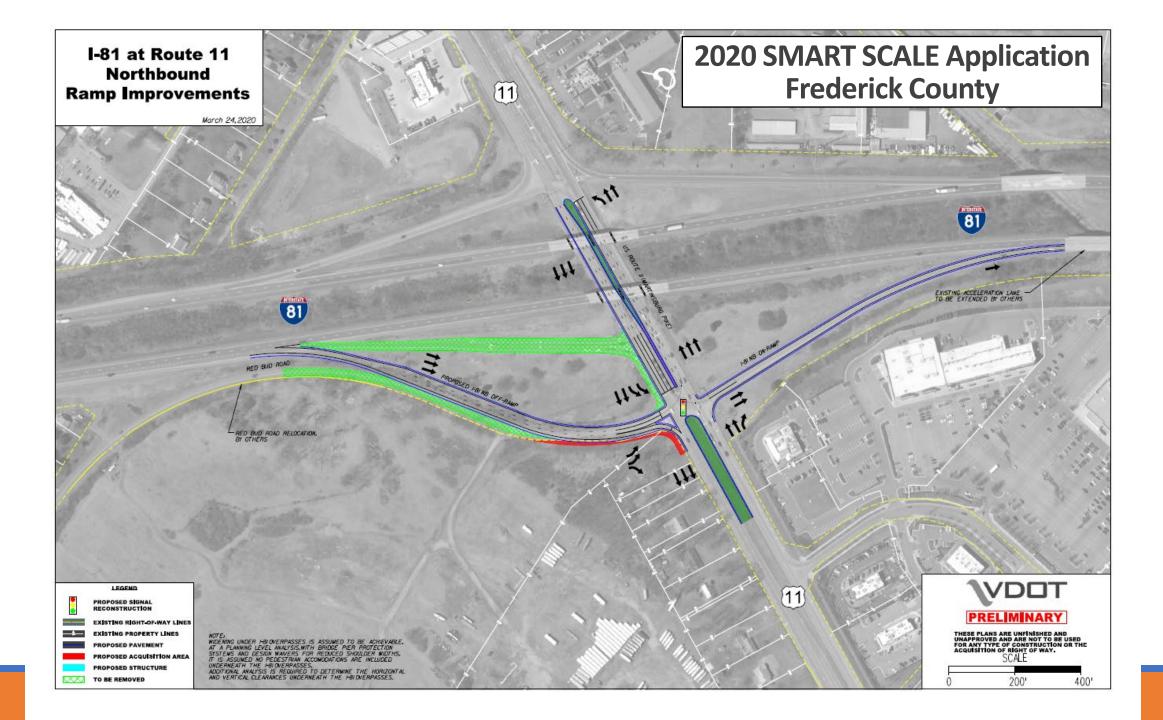


- Operational improvements:
 - Acceptable LOS at interchange intersections
 - Northbound and southbound Route 11 queuing is contained within interchange intersections (does not extend to adjacent intersections)
 - Northbound queuing does not block side street traffic from entering Route 11
- Safety improvements:
 - Conflict points reduce to 20 compared to 28 for a traditional diamond interchange
- Submitted to SMART SCALE by WinFred MPO

Preferred Arterial Alternative



- Operational improvements:
 - Improves intersection operations at both Crown Road and Welltown Road
 - Reduces northbound left turn and through queues
- Northbound queues do not spill back into upstream intersections
- Safety improvements:
 - Reduces congestion-related crashes
- Submitted to SMART SCALE by WinFred MPO



Thank you!



WIN-FRED METROPOLITAN PLANNING ORGANIZATION

Frederick County \clubsuit City of Winchester \clubsuit Town of Stephens City \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit \diamondsuit

400 Kendrick Lane, Suite E, Front Royal, Virginia 22630 Phone: 540-636-8800 www.winfredmpo.org

WinFred Metropolitan Planning Organization

Chairman Charles DeHaven, Jr. Policy Board Meeting Minutes December 16, 2020

Meeting held via Zoom due to the COVID-19 Pandemic

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WinFred MPO Policy Board Member Jurisdiction Representatives						
	Frederick County		VDOT		Staff	
~	Charles DeHaven, Jr.		Randy Kiser	\checkmark	Brandon Davis	
	Judith McCann-		Non-Voting Members	~	John Madera	
✓ ✓	Slaughter Kris Tierney		Richard Duran, FHWA	✓	Karen Taylor	
	Winchester		Tony Cho, FTA		Others	
	John Hill		Ciara Williams, DRPT	~	John Bishop, Fred. Co.	
✓	Daniel Hoffman		Rusty Harrington, FAA	✓	Matt Dana, VDOT	
	Bill Wiley		Alternates	\checkmark	Dave Covington, VDOT	
			John Willingham			
			(Winchester)			
	Stephens City		Perry Eisenach (Winchester)			
	Mike Majher	~	Tim Youmans			
			(Winchester)			
			Mike Ruddy (Frederick)			
		\checkmark	Terry Short (VDOT)			
			Matt Smith (VDOT)			
			Ed Carter (VDOT)			
			Brad Reed (VDOT)			



WinFred MPO Policy Board Meeting Minutes Wed, December 16, 2020 10:00 AM - 11:00 AM https://zoom.us/j/92173375480?pwd=WjFJRy9MU21uTnhyTW0zWnJ1NkhXdz09 Meeting ID: 921 7337 5480 Passcode: 984853

1. ADMINISTRATIVE ITEMS

- **A.** Adoption of Agenda Motion made by Ms. McCann-Slaughter approving the agenda; seconded by Mr. Tierney. Motion carried.
- **B.** Welcome and Roll Call Attendance recorded on page 1 of the minutes.
- C. Review and approval of the Draft Minutes of the November 18, 2020 Policy Board Meetings -Motion made by Ms. McCann-Slaughter approving the minutes; seconded by Mr. Short. Motion carried.
- **D.** Financial Report Provided for information only.
- **E.** Draft Minutes of the December 1, 2020 Technical Advisory Committee provided for information.
- 2. Public Comment Period None reported.

3. I-81 Update - Dave Covington, I-81 Program Delivery Director, VDOT

Mr. Covington provided an update on I-81 (presentation attached to the minutes).

4. Highway Safety and Bridge Deck Condition Performance Target Setting for 2021 – John Madera, WinFred MPO

Mr. Madera gave a presentation regarding the highway safety and bridge deck condition performance target setting for 2021. Following his presentation, he stated that MPOs may support the State's targets, develop their own targets, or use a combination of State and MPO targets. Safety targets are due February 27, 2021; bridge condition targets are due March 15. A motion was made by Ms. McCann-Slaughter approving the resolution to support the State's targets for highway safety and bridge deck condition; seconded by Mr. Tierney. Motion carried.

5. FY2022 UPWP Project Planning – Karen Taylor & John Madera, NSVRC

The Board discussed potential studies/projects for the FY22 UPWP. Ms. Taylor stated that she will send a survey to receive input from the Board in regards to what projects to be potentially included.

6. System Planning Update – John Madera & Karen Taylor, NSVRC/Terry Short, VDOT

Staff gave an update on the following studies:

• North Winchester Area Study; Millwood Avenue/Mall Blvd.; Route 50/522 Realignment Study; STARS: Pleasant Valley Avenue and Route 7; City Bikeshare Study Phase II

7. Upcoming Meeting Schedule – All meetings begin at 10 a.m. via Zoom

- A. Project Steering Committee: TBD
- B. Technical Advisory Committee: January 5, 2021
- C. Policy Board: January 20, 2021

8. VDOT/DRPT/Staff Updates

Mr. Short gave an update on SmartScale, Route 7 STARS and his meeting with new CTB member Mark Merrill.

9. Other Business - None reported.

Meeting adjourned at 11:10 a.m.

A majority of the MPO voting members shall constitute a quorum (5 voting members)

Glossary of Acronyms

CAC- Citizen Advisory Committee- Serves as an advisory committee to the MPO Policy Board to solicit public input and provide citizen perspective on MPO projects. Conduct public hearings and public input sessions on selected projects at the direction of the Policy Board.

CLRP – Constrained Long-Range Plan – A fiscally-constrained list of projects drawn from the Vision Plan element of the LRTP. All CLRP projects must have an estimated cost and a revenue source identified.

FHWA - Federal Highway Administration - Within the US Department of Transportation, FHWA is responsible for highway issues, including federal laws and regulations related to metropolitan transportation planning.

FTA - Federal Transit Administration- With in the US Department of Transportation, FTA is responsible for public transit issues, including federal laws and regulations related to metropolitan transportation planning.

FTA Section 5303 Funds - This program supports transit planning expenses to support cooperative, continuous, and comprehensive planning for making transportation investment decisions in metropolitan planning areas.

FTA Section 5310 - Transportation for Elderly Persons and Persons with Disabilities - The goal of the Section 5310 Program is to help in meeting the special transportation needs of elderly persons and persons with disabilities. The program is designed to supplement other FTA or assistance programs by funding transportation projects for elderly person and persons with disabilities in all areas – urbanized, small urban, and rural.

LRTP- Long Range Transportation Plan- Developed and approved by the MPO, the LRTP is a regional plan that includes all transportation projects and programs that the MPO realistically anticipates can be implemented over the next 25 years. LRTP's may include a VISION PLAN, which is a list of all projects (a "wish list") but must also include a CLRP. In order to receive federal funding, transportation projects must be included in the LRTP and the TIP.

MPO - Metropolitan Planning Organization - Federal transportation laws and regulations require the establishment of an MPO in every urbanized area of the U.S. with a population over 50,000. MPOs are responsible for meeting the federal metropolitan planning regulations for transportation.

STP Funds - STP funds are Federal Funds disbursed through State DOT's for Surface Transportation projects.

TAC- Technical Advisory Committee- Serves in an advisory capacity to the Policy Board of the MPO. The TAC works with MPO staff to formulate the UPWP, the LRTP, and provides technical review and assistance on numerous MPO projects undertaken as called out in the UPWP.

TIP - Transportation Improvement Program - Approved by the MPO Policy Board, it is a list of projects and programs that will be implemented over the next six years. In order to receive federal funding, transportation projects must be included in the Constrained Long-Range Plan and the TIP. Amendments are major changes to a project included in the CLRP, TIP or STIP that are not Administrative Modifications.

UPWP – Unified Planning Work Program- MPOs must adopt and implement an annual work program and budget known as the Unified Planning Work Program (UPWP). The UPWP identifies all activities to be undertaken by the MPO during the fiscal year which begins July 1st and ends the following June 30th.

VDOT - Virginia Department of Transportation – The Agency responsible for statewide transportation facility planning, construction, and maintenance. VDOT is separate from the Virginia Department of Rail and Public Transportation (VDRPT).

VDRPT - Virginia Department of Rail and Public Transportation – The Agency under the Virginia Secretary of Transportation (as is VDOT) provides technical and financial assistance to Virginia's public transit.



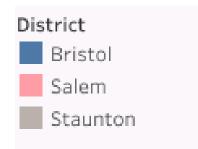
I-81 CORRIDOR IMPROVEMENT PROGRAM WinFred MPO

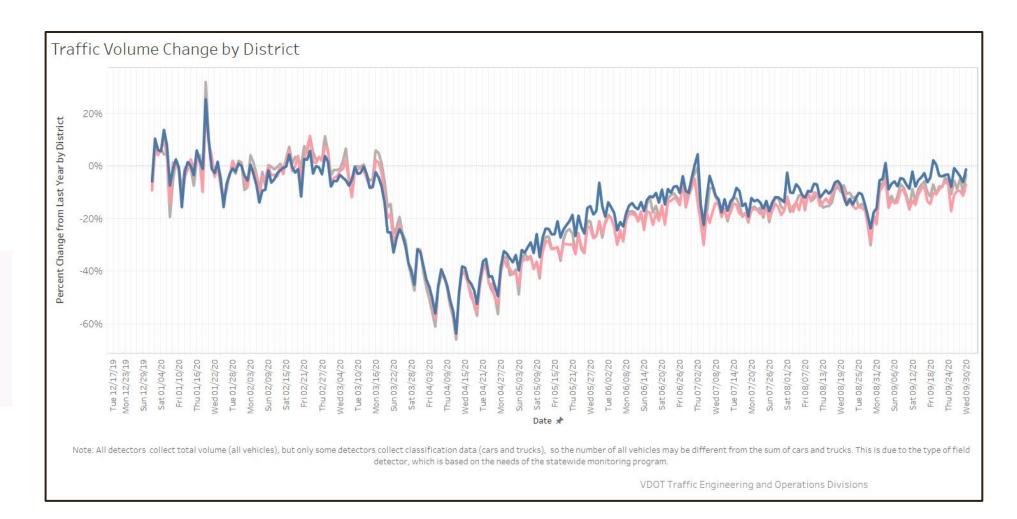


December 16, 2020

I-81 Corridor Traffic Impacts Related to COVID-19

All Vehicle Types



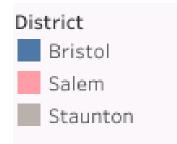


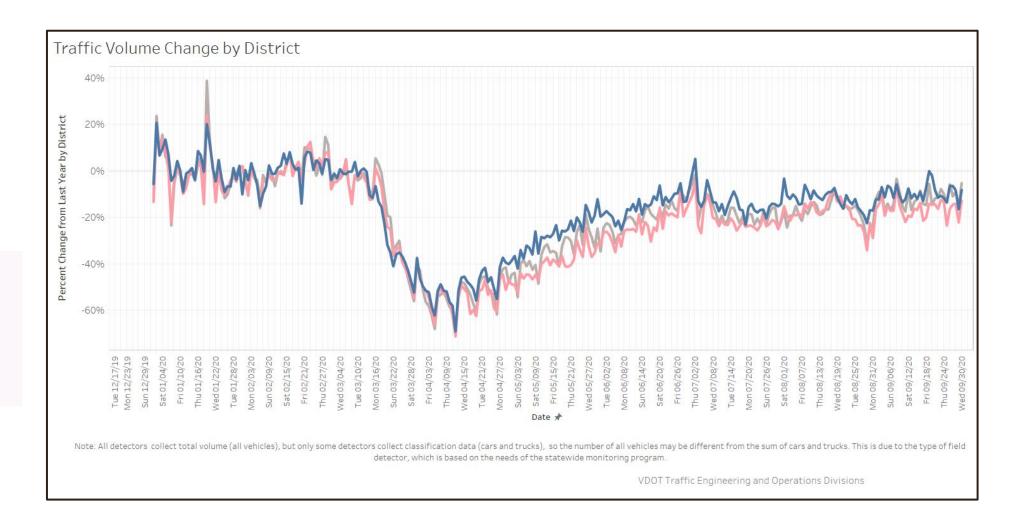
IMPROVE 81

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I-81 Corridor Traffic Impacts Related to COVID-19

Passenger Vehicles Only

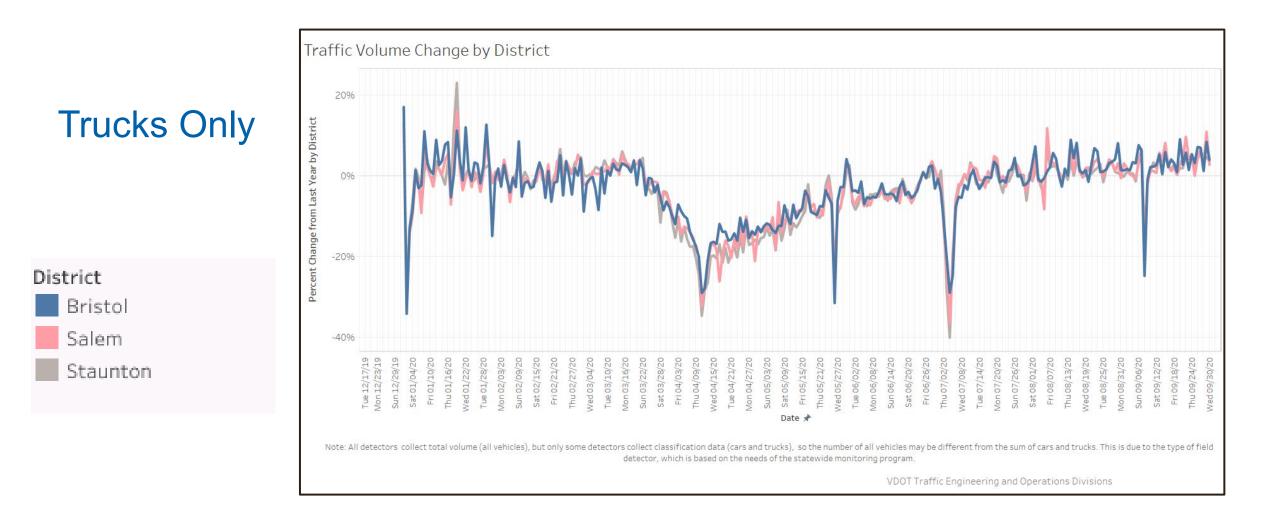




IMPROVE 81

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I-81 Corridor Traffic Impacts Related to COVID-19



IMPROVE **81** 4

Program Benefits

Enhanced Safety

This program will implement a series of improvements such as lane and shoulder widening to reduce the rate and frequency of crashes along the corridor.

Reduced Congestion

The program improvements will reduce congestion and improve reliability by adding capacity in targeted areas of the corridor and improving speed of incident clearance to help limit travel delays.

Economic Development

I-81 is the main corridor and key economic artery of western Virginia. These improvements will ensure that goods and services critical to our economy move safely and efficiently through and within the region.





Project Development Process (Capital Projects)



IMPROVE **81** I-81 Corridor Improvement Program

Planned Improvements

The **325-mile long corridor** spans three VDOT districts: **Bristol, Salem, and Staunton.**

Localities along the corridor include: City of Bristol, Washington County, Smyth County, Wythe County, Pulaski County, City of Radford, Montgomery County, City of Salem, Roanoke County, City of Roanoke, Botetourt County, Rockbridge County, City of Lexington, City of Buena Vista, Augusta County, City of Staunton, City of Waynesboro, Rockingham County, City of Harrisonburg, Shenandoah County, Frederick County, and the City of Winchester.

nty, and the City of Winchester. BRISTOL DISTRICT BRISTOL DISTRICT BRISTOL DISTRICT

DISTRICT



Capital Improvement Projects

There are currently **56 Capital Improvement projects** within the Program. Some of these projects include:



Widening

The addition of a third lane for added capacity and safety. Some projects include the addition of a third lane in both the northbound and southbound directions while some projects include the addition of a third lane in only one direction.



Acceleration/Deceleration Lane Extension

Allows drivers additional time to make appropriate speed adjustments on the entrance and exit ramps before merging into interstate traffic or encountering sharper curves and stop conditions on exit ramps.



Curve Improvement

Installation of static and/or flashing chevron signs along specific curves to notify drivers of upcoming sharp or challenging curves where crashes are prevalent.



Capital Improvement Projects

There are currently **56 Capital Improvement projects** within the Program. Some of these projects include:



Truck Climbing Lane

An additional lane added to enable trucks to ascend a steep grade at a lower speed while maintaining regular traffic speeds for passenger vehicles.



Auxiliary Lanes

Allows drivers additional time to speed up or slow down when merging on or off I-81. Typically constructed between two interchanges, these lanes help enhance safety by reducing traffic "weaving" between I-81 travel lanes and ramps.



Shoulder widening

Wider shoulder lanes increase safety for the travelling public during emergencies such as flat tire or breakdown, provide recovery area for errant vehicles, and enhance safety for emergency responders.



Operational Improvements

The Program also includes a host of **Operational Improvements** which enhance safety as well as mobility, particularly during emergency events. Examples of operational improvements include:



Changeable Message Signs

Changeable, or Digital, message boards help to alert drivers in real time of incidents along the interstate and assist with directing them to alternate routes.



Additional Traffic Cameras (CCTV)

The additional traffic cameras assist the Traffic Operations Center during emergency events as well as provide information to travelers via the VA 511 system.



Enhancements to Safety Service Patrol

Additional hours of operations and additional routes help to protect the travelling public during vehicle emergencies, speed up recovery time, and protect incident zones.



Operational Improvements

The Program also includes a host of **Operational Improvements** which enhance safety as well as mobility, particularly during emergency events. Examples of operational improvements include:



Detour Route Improvements

One of the biggest challenges of the I-81 Corridor is the lack of reliable alternative routes. Low cost, high return investments in signal systems and minor geometric improvements help to efficiently move traffic around incidents on the interstate.



Enhancements to Clearance Times

Reducing incident clearance time saves time, money, and enhances reliability along the interstate system. The implementation of a Towing and Recovery Incentive Program (TRIP) and lift-and-tow devices help to clear incidents more quickly to keep traffic moving.



Planned Studies With Potential Future Improvements

The <u>I-81 Corridor Improvement Plan</u>, Section 10, identified three areas for further analysis and potential future improvements based on the outcome of the analyses:



Truck Parking

Appendix I of the I-81 Study Report includes an analysis of truck parking availability along the corridor and identifies deficiencies. The Plan recommends the formation of a task force comprised of representatives from the Virginia Department of Transportation, The Virginia Department of Motor Vehicles, private travel center owners, economic development authorities, trucking associations, and representatives from local and regional governments and planning agencies. The purpose of the task force is to:

- Identify site-specific issues and overcome obstacles to parking development
- Investigate opportunities to fund the expansion of public and private truck parking facilities in targeted locations
- Develop a truck parking information system for public rest areas initially and examine opportunities to partner with the private sector
- Implement mobile technology to assist truck drivers with finding available and reserved parking

The Truck Parking Task Force was formed in August 2020 and has begun the work to serve its purpose.



Planned Studies With Potential Future Improvements

The <u>I-81 Corridor Improvement Plan</u>, Section 10, identified three areas for further analysis and potential future improvements based on the outcome of the analyses:



Speed Enforcement

With specific focus on the northern end of the I-81 Corridor within the Commonwealth, the I-81 Corridor Improvement Plan recommends the formation of a task force comprised of members of the Commonwealth Transportation Board, Department of State Police, and local law enforcement to determine strategies for enhanced speed enforcement.



Multimodal Improvements

The I-81 Corridor Improvement Plan states that the Office of Intermodal Planning and Investment and the Virginia Department of Rail and Public Transportation will work through a cooperative process with the railroad industry, Amtrak, local governments, intercity bus operators, and regional planning bodies to fully develop the capital improvement needs to support impactful multimodal improvements along the I-81 Corridor.



Capital Improvement Project Status – Bristol District

- . 7 projects under design by VDOT staff
- . 6 projects under design by on-call consultant
- . 2 projects under design by project-specific consultant (procured)
- . 1 Design-Build project under design for December 2020/January 2021 advertisement
- . 2 projects Construction Complete
- . Of the 18 current SYIP projects in the District, all are currently under design or have completed construction



Capital Improvement Project Status – Salem District

- . 2 projects under design by VDOT staff
- . 0 projects under design by on-call consultant
- . 1 project under design by project-specific consultant (procured)
- 2 Design-Build projects, bundled and advertised (Request for Qualifications), Request for Proposals will be advertised October 2020.
- . 1 project Construction Complete
- . Of the 6 current SYIP projects in the District, all are currently under design or have completed construction



Capital Improvement Project Status – Staunton District

- 6 projects under design by VDOT staff
- . 1 project under design by on-call consultant
- . 4 projects under design by project-specific consultant (procured)
- . 0 Design-Build projects
- . 5 projects Construction Complete
- . Of the 16 current SYIP projects in the District, 16 are currently under design or have completed construction



Staunton District I-81 CIP Projects

All capital improvement projects within the Staunton District

- Exit 188 NB Acceleration lane Constr. 2024
- MM 204.5 195.1 Shoulder Improvements SB Constr. 2026
- Exit 205 SB Acceleration lane Ad in April 2021
- Exit 221 220 SB Auxiliary lane Constr. 2023
- Exit 221 225 Widening NB & SB Constr. 2023
- Mt. Sidney Rest Area 3 ramp extensions Constr. 2025
- Weyers Cave Truck Climbing Lane NB & SB Constr. 2023
- Exit 243 248 Harrisonburg Widening NB & SB Constr. 2024
- Exit 269 NB Deceleration lane Complete
- Exit 279 SB Acceleration lane Complete



Staunton District I-81 CIP Projects

All capital improvement projects within the Staunton District

- Exit 283 SB Acceleration lane Complete
- Exit 291 NB Acceleration lane Ad in December
- Exit 296 SB Acceleration lane Ad in December
- Exit 304 NB Acceleration lane Ad in December
- Exit 299 296 SB widening Constr. 2024
- Exit 302 NB Deceleration lane Complete
- Exit 302 NB Acceleration lane Complete
- Exit 313 317 Winchester NB & SB widening Constr. 2028
- Note Construction schedules subject to change based on funding availability



Bundled

Corridor-wide Operational Improvements

- . Curve Improvements (static and flashing Chevron signs) Complete
- . Safety Service Patrol Enhancements Complete
- . Lift and Tow Complete
- Towing and Recovery Incentive Program Underway with implementation scheduled for March 2021
- Traffic Camera Installations 42 cameras now on VA 511, 8 awaiting integration to VA 511 (viewable to the Traffic Operations Center), 1 awaiting electric service installation.
- Changeable (Digital) Message Signs Under construction, ahead of schedule, fixed completion date October 28, 2021







Corridor-wide Arterial Improvements

Signal upgrades –

• Planning and design underway in concert with coordination with localities for signal system integration into VDOT central signal system.

Parallel Route upgrades –

. Minor geometric improvement projects to facilitate access to and from I-81 during incidents under design for construction in the near future.



Corridor-wide Communications

- Development of Communications Plan Complete
 - Communications Plan has been amended based on COVID-19 guidelines, specifically related to public involvement and in-person communication events.
- Development of Program-specific website Complete
 - improve81.org
- Development of Leadership Briefing Package Complete
- Development of Speaker's Bureau Complete





Takeaway Scorecard

ACTIVITY	STATUS	ANTICIPATED COMPLETION
Curve improvements (8)	Complete	Fall 2019
Initial accel/decel lane extensions (8)	Complete	Fall 2020
Safety Service Patrol Expansion	Complete	July 2019
Additional Cameras (51)	Nearly Complete	Spring 2020
Additional Changeable Message Signs	Underway	October 2021
Arterial Upgrades	Underway	Varies by project
Remaining capital projects (32)	Underway	Varies by project

VDC

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IMPROVE **81** I-81 Corridor Improvement Program

Advisory Committee

An I-81 Advisory Committee was established to provide advice and recommendations to the Commonwealth Transportation Board (CTB) regarding the development of the I-81 Corridor Improvement Plan.

The committee is scheduled to meet four times each year at rotating planning district locations along the corridor and report to the Governor and General Assembly each December. The committee has 15 voting members: seven Virginia lawmakers, three CTB members representing the Bristol, Salem and Staunton districts, and the five chairs of the planning district commissions. VDOT's Commissioner and DRPT's Director will serve on the committee ex officio in non-voting capacities.



Advisory Committee Members

Voting Members

- Delegate Gwendolyn Gooditis, District 10
- Delegate Chris Hurst, District 12
- Delegate Sam Rasoul, District 11
- Delegate Tony Wilt, District 26
- Senator Creigh Deeds, District 25
- · Senator John Edwards, District 21
- Senator Todd Pillion, District 40
- · Chair Frank Friedman, Central Shenandoah PDC
- · Chair Bradley Grose, Roanoke Valley/Alleghany PDC
- Chair Michael Maslaney, New River Valley PDC
- Chair Dennis Morris, Northern Shenandoah PDC
- · Chair Tim Reeves, Mount Rogers PDC
- Ray Smoot, Jr., Salem District CTB Member
- · Currently Vacant, Bristol District CTB Member
- · Mark Merrill, Staunton District CTB Member

Ex Officio

- Stephen Brich, VDOT Commissioner
- Jennifer Mitchell, DRPT Director





Program Funding

In 2019, the General Assembly adopted legislation creating the Interstate 81 Corridor Improvement Fund. Revenues supporting the fund and improvements were identified from the following sources:

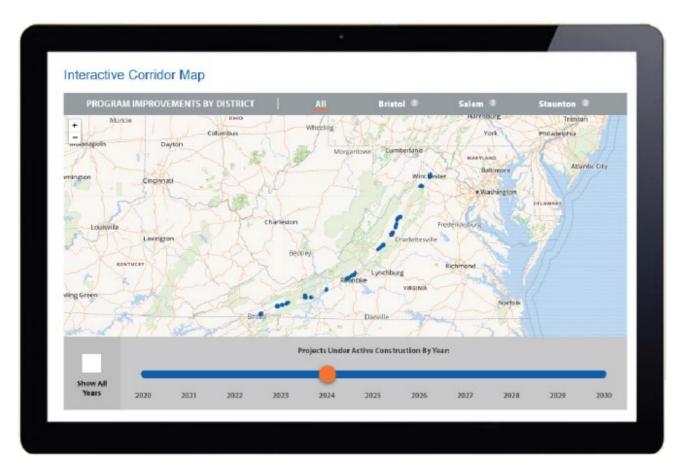




Schedule

The entire program is anticipated to last until at least 2030, with projects completed at various times. Timing related to specific projects can be found on the website via the interactive map or the **planned improvements, work underway, and work completed** pages.

Visit the website: Improve81.org





Next Steps

- . Continue Design of Capital Improvement Projects
- . Complete Traffic Camera Installations (Electric service and VA 511 Integration)
- · Complete Procurement of Program's First Design-Build Contract in Salem District
- Advertise Ramp Extension projects in Staunton District (December). Includes Exit 304, Exit 296, and Exit 291 bundled into a single construction contract
- Advertise Single Phase Design Build Project in Bristol District
- Begin Arterial Improvements
- Execute TRIP Program



Contacts

Communications Contacts

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Salem District: Jason Bond | 540-387-5493 jason.bond@vdot.virginia.gov

Staunton District: Sandy Myers | 540-332-9201 sandy.myers@vdot.virginia.gov

Program Team

Program Delivery Director Dave Covington | 540-487-6943 dave.covington@vdot.virginia.gov

